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Conceptual Site Plan

CSP-07004

Application	General Data
Project Name: Westphalia Center Location: Along the north side of Pennsylvania Avenue (MD 4), from the Suitland Parkway interchange to the Woodyard Road interchange. Applicant/Address: Sandler and Westphalia LLC 4110 Melwood Road Upper Marlboro, MD 20772	Date Accepted: 04/24/08
	Planning Board Action Limit: Waived
	Plan Acreage: 530.27
	Zone: M-X-T
	Dwelling Units: 5,000
	Commercial Gross Floor Area: 5,900,000 sq. ft.
	Planning Area: 78
	Tier: Developing
	Council District: 6
	Municipality: N/A
	200-Scale Base Map: 207SE09

Purpose of Application	Notice Dates
Regional Urban Community, including up to 5,000 dwelling units, 5,900,000 square feet of commercial retail and office space, and 600 hotel rooms.	Adjoining Property Owners
	Previous Parties of Record 02/24/08
	Registered Associations: (CB-12-2003)
	Sign(s) Posted on Site and Notice of Hearing Mailed: 11/18/08

Staff Recommendation		Staff Reviewer:Lindsay, Chris	
APPROVAL	APPROVAL WITH CONDITIONS	DISAPPROVAL	DISCUSSION
	X		

THE MARYLAND-NATIONAL CAPITAL
PARK AND PLANNING COMMISSION

PRINCE GEORGE’S COUNTY PLANNING BOARD

STAFF REPORT

SUBJECT: Conceptual Site Plan CSP-07004
Westphalia Town Center

The Urban Design Section has completed the review of the subject application and appropriate referrals. The following evaluation and findings lead to a recommendation of APPROVAL with conditions, as described in the recommendation section of this report.

EVALUATION

The conceptual site plan was reviewed and evaluated for compliance with the following criteria:

- a. The requirements and purposes of the Mixed Use-Transportation Oriented (M-X-T) Zone for a Regional Urban Community, as stated in the Zoning Ordinance.
- b. The 2007 *Approved Westphalia Sector Plan and Sectional Map Amendment (SMA)*.
- c. The requirements of the Prince George’s County Woodland Conservation and Tree Preservation Ordinance.
- d. The requirements of the *Prince George’s County Landscape Manual*.
- e. Referral comments.

FINDINGS

Based upon the evaluation and analysis of the subject application, the Urban Design Section recommends the following findings:

- 1. **Request:** The conceptual site plan (CSP) proposes to develop the subject property as a regional urban community in accordance with Section 27-544(e) of the Zoning Ordinance. The plan proposes a new town center with a vertical and horizontal mix of commercial and residential uses organized into Core, Edge, and Fringe areas, with distinct development standards applying to each area. The residential development would consist of a mix of single-family detached, single-family attached, and multifamily dwelling units, up to a maximum of 5,000 dwelling units for the entire project. The commercial development is proposed to consist of 800,000–1,400,000 square feet of retail space and 4,000,000–4,500,000 square feet of office space, for a total of up to 5,900,000 square feet of commercial space. The plan also proposes three hotels with up to 600 hotel rooms in total, and public or institutional buildings and spaces.

The CSP includes plan sheets and an accompanying text describing the development, its conformance to regulations and policies, and the proposed development standards that will apply to the site.

2. **Development Data Summary:** The information submitted by the applicant has presented several inconsistent development totals, as described below. Because of the inconsistencies, some of the referrals received for this case have mentioned various levels of development being proposed.

Sheet 11 lists the following development totals. For the purposes of this report, these totals have been considered to be the proposed development ranges that would be allowed by this plan.

- 150–200 single-family detached dwelling units
- 1,650–1,850 townhouses
- 2,350–3,100 multifamily dwelling units
- 800,000–1,400,000 square feet of retail
- 4,000,000–4,500,000 square feet of office

The cover sheet (Sheet 1) provides a separate list of the maximum numbers of the various ranges, as shown below.

- 200 single-family detached dwelling units
- 1,850 townhouses
- 3,100 multifamily dwelling units
(5,000 total residential units)
- 1,400,000 square feet of retail
- 4,500,000 square feet of office

The applicant has submitted a traffic study to demonstrate the adequacy of transportation facilities for the site, which was predicated upon the following land use quantities:

- 178 single-family dwelling units
- 1,715 apartment dwelling units
- 2,315 apartment dwelling units (high rise)
- 600 hotel rooms
- 3,240,000 square feet of general office
- 1,194,000 square feet of shopping center retail

These uses do not correspond exactly with the proposed ranges of land uses shown on the CSP. The 1,715 apartment dwelling units appear to correspond with the proposed range of townhouses, but the 2,315 high-rise apartment units do not meet the minimum proposed number of multifamily units shown on the CSP. The various dwelling units in the traffic study total 4,208, which is slightly above the minimum 4,200 units proposed on the CSP. However, the 3,240,000 square feet of office is significantly below the minimum proposed amount of office development shown on the CSP. To reflect a more realistic development proposal, the CSP sheets should be revised to show 3,240,000 square feet of office as the minimum proposed office area. The information in the plan text should also be adjusted to reflect this, with the reduction in the minimum proposed office development being applied in the Fringe area.

As these numbers were the basis for the trip generation calculated in the traffic study, should the CSP be approved they will be utilized to create a trip generation cap for the project which will be carried through future approvals. As the development proposals are more specifically defined in

later stages of the approval process, more exact traffic generation numbers corresponding to specific land use proposals will be available. Some of the more exact land use quantities may be found to generate less traffic than the general numbers that have been provided in the traffic study for the purposes of overall evaluation. In that case, although the permissible development numbers will be based on the ranges shown on the CSP plan, specific development will not be permitted to exceed the trip cap. As long as the CSP minimums of all required land uses are met, the plan will be acceptable. The Urban Design Section recommends that as development occurs, the traffic generated should be compared with the trip cap, with the understanding that the remaining traffic capacity must be sufficient to allow the minimum ranges of the different development totals to be achieved.

Similarly, the phasing plan proposed by the applicant includes multiple different phases providing the following total development numbers:

- 178 single-family detached houses
- 1,715 townhouses
- 460 other attached units (back-to-back, triplexes, two-over-twos)
- 600 hotel rooms
- 1,855 multifamily dwelling units (rental and condominium)
- 4,460,000 square feet of office space
- 1,224,000 square feet of retail space

The overall number of residential units shown in the phasing plan is acceptable, but the mix of units provided is not. The phasing plan proposes 2,175 attached dwelling units out of a total of 4,208 dwelling units, which is more than 50 percent of the units. Under the provisions of County Council Bill CB-29-2008 for a Regional Urban Community, the total number of attached units may not exceed 50 percent of the dwelling units in the project. Therefore, the mix of units proposed in the conceptual phasing plan should be adjusted to meet this requirement.

3. **Location:** The property consists of 530.27 acres in the M-X-T Zone. It is located along the north side of Pennsylvania Avenue (MD 4), west of Melwood Road and east of the interchange of Suitland Parkway and Pennsylvania Avenue. The property is composed of numerous separate parcels and lots that have been assembled into two large blocks. The main group of properties that form the bulk of the subject property is the eastern section, from Melwood Road to the existing portion of Presidential Parkway. A smaller group of properties is clustered on both sides of existing Presidential Parkway near the intersection with Pennsylvania Avenue and Presidential Parkway. It should be noted that not all of the land between Melwood Road and Suitland Parkway is part of the application; there are three parcels along Presidential Parkway that are not part of the subject property.

The site is located within the area of the 2007 Westphalia sector plan, and is intended to form the town center envisaged by that plan. The site is located on the southern edge of the sector plan area.

4. **Surrounding Uses:** To the east, the subject property borders single-family residential development along Melwood Road. The single-family detached properties are zoned R-A, while an existing R-S zoned community with a mix of single-family detached and attached houses (Melwood Park) is located southeast of the subject property along Pennsylvania Avenue. There is also a piece of parkland owned by The Maryland-National Capital Park and Planning Commission (M-NCPPC) in the R-O-S Zone located east of Melwood Road.

To the north, the subject property borders large areas of currently undeveloped agricultural land. These properties were rezoned R-M by the 2007 Westphalia SMA, which envisioned their being developed with primarily residential planned communities. Conceptual plans to develop these properties, including Smith Home Farms and Woodside Village, have been reviewed and approved by the Planning Board.

To the south, the property abuts Pennsylvania Avenue. On the south side of Pennsylvania Avenue, there is a variety of commercial and industrial uses in the I-1, I-3, I-4, C-O, and C-S-C Zones. The largest use is Andrews Air Force Base, located southwest of the subject property.

To the east, the property borders various uses in the I-1 Zone. The three parcels along Presidential Parkway that are not part of the subject property are zoned M-X-T and are developed with office uses.

5. **Design Features:** The applicant proposes a regional urban community, which is defined as follows by Section 27-107.01(197.1) of the Zoning Ordinance:

A contiguous land area of 500 or more acres in the M-X-T or R-M Zone within a General Plan designated center in the Developing Tier, and which is to be developed as follows: a mixed use, urban town center including retail office and residential uses with a defined core, edge and fringe as defined by the Sector Plan; transit-and-pedestrian-oriented, with ample public spaces suitable for community events, adjacent to a planned or developed public park of 100 or more acres that includes a variety of recreational and cultural facilities for public use, such as amphitheaters, performance stages and plazas.

The plan provides for the extension of Presidential Parkway from its current terminus into the center of the site as master plan roadways MC-634 and A-66. In the eastern portion of the subject property, Presidential Parkway connects to another master planned roadway, C-636, which turns to the north to provide a connection to future development north of the site. The plan also provides for the extension of Woodyard Road north from Pennsylvania Avenue, A-52 and MC-637, and through the site to connect to the future development. Similarly, the plan shows the extension of a road from the interchange of Melwood Road and Pennsylvania Avenue through the center of the site, MC-632, connecting to the future development.

As specified by the Westphalia sector plan and referenced in the definition of a regional urban community, the proposed town center is divided into a Core, an Edge, and a Fringe area.

The Core is mostly a rectangular area slightly offset to the west of the center of the site, and also extends southwards to Pennsylvania Avenue near the future interchange of Woodyard Road and Pennsylvania Avenue. The Core is envisioned as a distinctive urban environment, with a regular grid of streets, multistory, vertical, mixed-use buildings constructed close to the streets, and wide sidewalks. The grid of streets is formed by three east-west streets, including A-66 (Presidential Parkway extended), along the southern edge of the rectangular area, a main street through the center of the rectangular area, another street along the northern edge of the Core, four north-south streets, including M-637 (Dower House Road extended), through the western portion of the Core, two other streets through the center and eastern portions of the Core, and another street along the eastern side. The main east-west street through the center of the Core includes three roundabout intersections. A square open space is proposed at an intersection on the northern side of the Core, while the three roundabout intersections have been shown providing varying amounts of green space in the centers of the roundabouts. A transit area is located in the portion of the Core that

extends south to Pennsylvania Avenue and is currently foreseen as a park-and-ride location for a future bus rapid-transit station, but could eventually allow for a rail station. The highest density of development should occur within the Core area. Other public or institutional uses proposed in the Core include a cultural arts center including an amphitheatre.

The Edge is the largest area of the site and includes a strip of land south of the Core as well as large areas in the northern and eastern portions of the site. The Edge is envisioned as including commercial uses along Pennsylvania Avenue, with residential neighborhoods in the northern and eastern areas. The residential neighborhoods would be a mix of single-family attached dwelling units (townhouses, two-family dwellings, three-family dwellings, and other stacked or attached unit types) and multifamily dwellings, with a small number of small-lot single-family detached houses around the northern and eastern edges of the site in the vicinity of existing single-family neighborhoods. Sites for small-scale neighborhood commercial or mixed-use development have been identified within the residential neighborhoods. Both residential and commercial uses will be densely developed. Community open spaces are also distributed throughout the Edge, and a site for a future school has been identified in the southeastern corner of the Edge. One roundabout has been shown at the intersection of MC-632 and the east-west main street through the Core, which continues eastward, past the roundabout to terminate at a green space in the middle of the eastern residential neighborhood.

The Fringe includes the southeastern corner of the site near Melwood Road and along MC-632, and the western portion of the site on either side of Presidential Parkway. The Fringe is separated from the Core and Edge by stream valleys that provide a natural division. The Fringe is primarily intended for commercial development, capitalizing on the locations near the major roadway interchanges that will be constructed along Pennsylvania Avenue. The proposed development regulations are more flexible and allow for more suburban office park and “lifestyle center” retail development within these areas. The applicant has indicated a desire to attract federal office uses in a “secure office area” on the south side of Presidential Parkway. The plan also identifies a piece of land in the western portion of the Fringe for the use of the Police Department and Fire/EMS Department.

6. **Previous Approvals:** The property was rezoned to the M-X-T Zone from the I-1, I-3, and R-A Zones by the 2007 Westphalia SMA. At that time, the District Council approved a scheme for the development of the subject property, which is reflected in Exhibits 44 and 45, part of the public record for the sectional map amendment. Exhibits 44 and 45 are intended to serve as a vision to guide the development of the town center.
7. **Urban Design Review:** The applicant has proposed development regulations to provide minimal standards for streetscape and building placement. These regulations are based upon the roads on which a lot fronts. The applicant has divided the roads within the site into different categories as follows:

Urban Mixed-Use Roads: These include the two main north-south roads and the one main east-west road running through the Core. Development along these roads should be multistory, pedestrian-oriented commercial, residential, and mixed-use buildings. The development regulations call for a build-to line to be established along the frontage of all properties. The build-to line will run along the edge of the wide pedestrian area (proposed to be a minimum of six feet wide, alongside a five-foot-wide area where the sidewalk alternates with street tree planting areas and street furniture). The total sidewalk width is therefore a minimum of 11 feet, but only six feet of this is free of obstructions for pedestrians. Buildings may be set back up to 30 feet (the setback is called the optional zone) from the build-to line only for the purpose of providing

seating areas, public art, handicapped access routes, plazas, balconies, or merchandise display areas. A minimum of 60 percent of the property frontage should consist of a continuous building frontage along the build-to line or optional zone. Landscaping is also permitted in the optional zone, but staff recommends that landscaping should only be incidental to the other uses permitted within the optional zone and should not be used to justify a setback from the build-to line.

The urban mixed-use standards also apply along the northern side of Presidential Parkway in the Core.

Urban Residential Roads: These roads are the main routes running through the residential Edge neighborhoods. Most of the development along these roads will be residential buildings, primarily multifamily and attached dwellings. Small-scale commercial and mixed-use development will also be located along these roads. Similar streetscape standards to the mixed-use roads apply along the residential roads, except that the optional setback from the sidewalk is only ten feet. This optional setback is intended for residential buildings to allow for stoops, porches, and small garden areas between the building and the sidewalk. Fifty percent of the property frontage should consist of a continuous building frontage along the build-to line or optional setback.

Internal Circulation Roads: These roads are the internal streets within the residential Edge neighborhoods. The minimum streetscape standards will include a four-foot-wide planting zone for street trees and a six-foot-wide sidewalk. As with the development regulations elsewhere, a build-to line is established along the sidewalk. At least 50 percent of the property frontage should consist of a continuous building frontage along the build-to line. Where single-family detached houses are proposed, the building façade will not be continuous, but will still meet the 50 percent frontage requirement. The applicant's proposed standards for the internal circulation roads do not provide for an optional setback, but it seems appropriate to allow for an optional setback of the residential buildings from the sidewalk along these roads.

The design as presented is basically acceptable, providing for a comprehensive, interconnected street network, and appropriately locating public spaces and facilities throughout the development. The Urban Design Section has identified the following issues with the plan, some of which are also discussed in more detail in the referrals section:

- a. **Small-scale commercial sites within the Edge:** The plan locates six potential sites for small-scale commercial or mixed-use development within the residential areas of the Edge. Of these six, the applicant has proffered that at least four will be required to be developed as commercial or mixed-use sites. This means that if two sites are instead developed as residential areas, then all of the remaining four sites will need to be set aside as commercial areas.

Development of these sites should be done in accordance with the sector plan's recommendations for vertical mixed use in the Edge, along main streets. Uses may be mixed retail and office, or mixed commercial and residential. Commercial development on these sites should consist of small-scale uses that will either directly cater to the market of the surrounding residential areas (such as convenience grocery or small retail stores), or wider-focused commercial uses that will not disrupt the residential neighborhoods (such as small professional offices). If the commercial sites are not developed concurrently with the surrounding residential areas, an adequate parcel of land (at least half of an acre) should be set aside at a street intersection in each location for future mixed-use or commercial development.

- b. **Front-loaded garages:** The sector plan strongly discourages the provision of front-loaded garages and driveways for townhouses, recommending instead that parking should be located in the rear and sides of lots. The applicant's CSP text does not prohibit the use of front-loaded townhouses in the Edge area. Staff recognizes that there may be some locations where front-loaded townhouses are unavoidable, specifically where the rear of a townhouse row is adjacent to a stream valley or preserved environmental feature, preventing the use of a rear alley to serve the houses. In all other circumstances, however, front-loaded units should not be permitted. The CSP text should be revised to limit the use of front-loaded garages in the Edge to those situations where it is unavoidable because of the presence of environmental features.
- c. **Drive through regulations:** The sector plan text also strongly discourages drive through commercial services in the Core and Edge and prohibits them where visible from public streets. The CSP text states that drive throughs will not be permitted in the Core except where accessed from the auxiliary access roads and not visible from the main (public) streets. This regulation is appropriate and allows for the provision of drive throughs behind buildings where they will be least disruptive to the urban environment. However, the CSP text is more permissive regarding drive throughs within the Edge and Fringe areas, stating that "drive-through commercial services are permitted, generally, in the Fringe and Edge areas." (CSP text, p. 18) The design guidelines section of the text states that drive through services are permitted in the Fringe and Edge along urban residential roads and internal circulation roads, provided that they are not visible from "Major Urban Roads" and will not be detrimental to the public health, safety, and welfare (CSP text, pp. 40 and 42).

The terminology of the CSP text is unclear as major urban roads are not defined. The text should be revised to state that drive throughs in the Edge will only be permitted in the rear areas behind structures where they will not be visible from the street.

- d. **Parking provision:** The sector plan encourages the provision of parking in structured parking garages and discourages large areas of off-street surface parking in the Core and Edge. It is expected that the great majority of parking within these areas will be provided in garages and as parallel parking along streets. The proposed CSP text states that surface parking will not be provided in the Core except for "small residential interior block areas." (CSP text, p. 23) The CSP also states that surface parking in the Edge and Fringe will be separated from streets and pedestrian areas by landscaping, small walls, or buildings (CSP text, p. 27).

The discussion of parking in the Core should be strengthened so that surface parking lots are only permitted where they are screened from view of streets by buildings.

- e. **Building heights:** The sector plan calls for the Core to be constructed with multistory buildings, generally three to ten stories in height. In the Edge, buildings are to be generally two to five stories in height, and the construction of one-story buildings is to be avoided. The CSP text is basically responsive to these design principles. However, the text does allow for the possibility of one-story buildings in the Core for the cultural center, movie theaters, and retail anchor stores. In these cases, the buildings will hold to a minimum height of 30 feet and utilize articulation to give the impression of multiple stories (CSP pp. 16–17). Similarly, in the Edge, the buildings will be two to five stories except that retail and community centers may be one-story buildings with a minimum height of 20 feet (CSP p. 24).

Rather than constructing single-story buildings that give the visual impression of multiple stories for single-story uses such as movie theaters and retail anchors, the most appropriate arrangement for such uses in the Core and Edge would be to integrate them into the lower stories of a vertically mixed-use building. One-story buildings are not completely inappropriate in dense urban areas, but the sector plan clearly intended that such buildings should be strongly discouraged. The minimum heights and architectural detailing proposed by the applicant should be utilized when the necessary uses cannot be integrated into a mixed-use building, but the text should reflect a more clear discouragement of single-story buildings. Mixed-use buildings should be utilized wherever possible.

The sector plan also recommends that sites specifically and exclusively intended for high-intensity office, mixed-use, and residential development should be identified and reserved in the Core. One of the exhibits in the proposed CSP text (16A) shows proposed building heights within the Core. The locations for five to eight and eight to eleven-story buildings should be interpreted as being reserved for high-intensity development.

- f. **Building placement regulations:** As noted, the CSP text includes proposed design guidelines to provide minimum regulations for the development of the site. The guidelines are based around the proposed roads on the site and establish minimum streetscape and building placement regulations. In general, these regulations are intended to create a pedestrian-friendly urban streetscape with a public space along the street defined by consistent building setbacks. There are a number of minor corrections and clarifications that should be made to the CSP text regarding these development regulations.

For instance, the regulations for residential development along urban residential and internal circulation roads are unclear as to the required build-to line and setbacks. The text states that buildings shall be built up to the pedestrian zone (the sidewalk), although townhouse setbacks may vary somewhat to allow for offsets along a row of houses. However, this contradicts a diagram on page 41, which shows an additional possible ten-foot setback for residential buildings beyond the pedestrian zone allowing for stoops, porches, and gardens. The text should be revised to state that residential buildings fronting on urban residential and internal circulation roads may be set back up to ten feet from the established build-to line along the pedestrian zone or public utility easement.

- g. **Utilities:** The proposed street sections include utility easements seven to ten feet wide. Along some of the possible road sections in the Core, the utility easements may be underneath sidewalk pavements. It is expected that utilities within the Core will be provided within conduits, which is standard practice for commercial developments. Within the residential neighborhoods (along urban residential and internal circulation roads), the majority of the street sections reflect utility easements that run outside of the sidewalks as is more common practice for residential development. As specific buildings are not proposed in this application, the utility companies have not provided a full review of the utility easements shown in the CSP. Further evaluation of the utility easements may be provided during the review of the preliminary plan and detailed site plans.

The development regulations for building placement currently do not account for the presence of a public utility easement, rather stating that buildings should be built up to the designated pedestrian zone. In most cases the utility easement will run alongside the

sidewalk, and in these circumstances the buildings should be built up to the utility easement.

- h. **Planting standards:** The CSP application includes two planting details for street trees to be set into the sidewalks of the town center (in the CSP text, following p. 42). One detail shows street trees to be placed in planting beds four feet wide by eight feet long, and also shows that the open planting beds will connect to structural soil underneath the adjacent sidewalk, effectively extending the area into which the trees' roots will be able to expand. This is an acceptable arrangement for street trees. The second detail shows trees to be placed in smaller beds beneath tree grates, four feet wide by four feet long. The smaller planting area will be stressful for trees and the detail does not show any connection to structural soil beneath the sidewalk. This arrangement will greatly restrict the trees' roots and cause many premature deaths among the street trees, harming the character of the streetscape and adding to maintenance and replacement costs. The tree grate detail should either be removed from the plan or modified to provide a large planting area and extension of the soil bed with structural soil underneath the adjacent sidewalk area.
8. **Zoning Ordinance:** The subject application has been reviewed for compliance with the requirements in the M-X-T Zone including the requirements for a regional urban community.

As stated in Section 27-276(b)(3),

The Planning Board may approve a Conceptual Site Plan for a Regional Urban Community in the M-X-T Zone if it finds that proposed development meets the purposes and applicable requirements of the M-X-T Zone and the Plan meets all requirements stated in the definition of the use and Section 27-544 of this Code.

The proposed development meets the definition of a regional urban community. Conformance to the purposes and applicable requirements of the M-X-T Zone and Section 27-544 of the Zoning Ordinance are discussed below.

Required findings for conceptual site plans in the M-X-T Zone (Section 27-546(d)):

- (1) **The proposed development is in conformance with the purposes and other provisions of this Division;**

The proposed development is in conformance with this requirement. It clearly meets the purposes of the M-X-T Zone as specified in Section 27-542(a):

- (1) **To promote the orderly development and redevelopment of land in the vicinity of major interchanges, major intersections, major transit stops, and designated General Plan Centers so that these areas will enhance the economic status of the County and provide an expanding source of desirable employment and living opportunities for its citizens;**

The proposed plan will allow for an orderly development of land in the vicinity of three major interchanges along Pennsylvania Avenue. The site is designated as a Regional Center by the *Prince George's County Approved General Plan* and may in the future include a major transit stop. The proposed town center will enhance the economic status of the county and provide desirable employment

and living opportunities for its citizens.

- (2) **To implement recommendations in the approved General Plan, Master Plans, and Sector Plans, by creating compact, mixed-use, walkable communities enhanced by a mix of residential, commercial, recreational, open space, employment, and institutional uses;**

The proposed plan will promote compact, mixed-use and walkable development, including a mix of residential, commercial, recreational, open space, employment, and institutional uses.

- (3) **To conserve the value of land and buildings by maximizing the public and private development potential inherent in the location of the zone, which might otherwise become scattered throughout and outside the County, to its detriment;**

The plan takes full advantage of the development potential of the site, allowing for both public and private development.

- (4) **To promote the effective and optimum use of transit and reduce automobile use by locating a mix of residential and non-residential uses in proximity to one another and to transit facilities to facilitate walking, bicycle, and transit use;**

The plan locates a mix of residential and nonresidential uses in proximity to one another, particularly in the Core where uses may be mixed within the same building. The design will facilitate walking and bicycling, and will be well suited for the development of transit services.

- (5) **To facilitate and encourage a twenty-four (24) hour environment to ensure continuing functioning of the project after workday hours through a maximum of activity, and the interaction between the uses and those who live, work in, or visit the area;**

The mix of uses provided within the Core will facilitate and encourage a 24-hour environment.

- (6) **To encourage an appropriate horizontal and vertical mix of land uses which blend together harmoniously;**

The CSP proposes an appropriate horizontal and vertical mix of land uses.

- (7) **To create dynamic, functional relationships among individual uses within a distinctive visual character and identity;**

The individual uses will coexist in a common urban environment, with a distinctive character and identity.

- (8) **To promote optimum land planning with greater efficiency through the use of economies of scale, savings in energy, innovative stormwater management techniques, and provision of public**

facilities and infrastructure beyond the scope of single-purpose projects;

The plan will promote optimum land planning through the compact form of the development, which will concentrate multiple uses in close proximity to ensure economies of scale and savings in energy.

(9) To permit a flexible response to the market and promote economic vitality and investment; and

The plan proposes a variety of dwelling unit types and flexible ranges of commercial development which will allow for appropriate responses to the market, promoting economic vitality, and investment.

(10) To allow freedom of architectural design in order to provide an opportunity and incentive to the developer to achieve excellence in physical, social, and economic planning.

Architecture will be reviewed at the time of detailed site plan. The exhibits and illustrative views submitted by the applicant, in conjunction with this application, reflect a high standard of architecture including well-detailed façades that address the streetscape.

(2) For property placed in the M-X-T Zone through a Sectional Map Amendment approved after October 1, 2006, the proposed development is in conformance with the design guidelines or standards intended to implement the development concept recommended by the Master Plan, Sector Plan, or Sectional Map Amendment Zoning Change;

As noted above, the property was placed in the M-X-T Zone by a SMA approved after October 1, 2006. The proposed development implements the development concept recommended by the sector plan. Design guidelines and standards have been proposed by the applicant to implement the development concept.

(3) The proposed development has an outward orientation which either is physically and visually integrated with existing adjacent development or catalyzes adjacent community improvement and rejuvenation;

The proposed development is generally ordered around the three interchanges along Pennsylvania Avenue: Suitland Parkway/Presidential Parkway, Dower House Road, and Woodyard Road/Melwood Road. These interchanges are expected to provide the primary access into the site, and the plan envisions the development of regionally-attractive uses including federal offices, a medical center, and the Melwood retail center in proximity to the main entrances to the site. The size and quality of proposed development will be certain to catalyze adjacent community improvement and rejuvenation where necessary, and will contribute to the successful development of other projects in Westphalia by providing a nearby retail commercial and entertainment destination for those projects.

(4) The proposed development is compatible with existing and proposed development in the vicinity;

The proposed development is compatible with existing and proposed development in the vicinity to the fullest extent possible. The proposed development concentrates its greatest densities and intensities of development in the Core and the southern portions of the development along Pennsylvania Avenue and Presidential Parkway, with lower densities to the north and east. The existing commercial and industrial uses along Presidential Parkway should be compatible with the proposed office uses in that area. Small numbers of single-family detached houses are proposed in the area closest to the smaller-scale existing residential areas along Melwood Road, which are also to be buffered from the subject property by an afforestation and tree preservation buffer.

The proposed future development to the north of the site (the planned communities in the R-M and L-A-C Zones) will follow the overall scheme of development approved by the Westphalia sector plan and are expected to include a mix of unit types integrated with smaller commercial areas and open-space networks. This will be consistent with the northern residential uses with neighborhood commercial proposed in the Edge of the subject site.

- (5) The mix of uses, arrangement and design of buildings and other improvements, and provision of public amenities reflect a cohesive development capable of sustaining an independent environment of continuing quality and stability;**

The proposed plan includes commercial, residential, and institutional uses organized around a comprehensive network of streets, open spaces, and recreational amenities. Overall, the plan proposes a cohesive development capable of sustaining an independent environment of continuing quality and stability.

- (6) If the development is staged, each building phase is designed as a self-sufficient entity, while allowing for effective integration of subsequent phases;**

The CSP text proposes twelve main phases of development, as discussed below. The phases are based on geographic divisions of the site, allowing for each phase to be developed independently of the others, subject to adequate public facilities being available at that time. Most of the proposed phases include a mix of residential, commercial, and hotel development, which are intended for large amounts of regionally-marketed commercial space that can be marketed independently of the other phases. However, the unified overall transportation network and design guidelines that will be set by this CSP will promote the effective integration of the separate phases into a cohesive whole.

- (7) The pedestrian system is convenient and is comprehensively designed to encourage pedestrian activity within the development;**

The pedestrian system includes sidewalks along all public and private roads (not alleys) within the development. The Trails Coordinator has recommended a number of additional trail connections to fulfill the planned network of the sector plan, which will enhance the convenience and comprehensively connected nature of the pedestrian system.

- (8) On the Detailed Site Plan, in areas of the development which are to be used for pedestrian activities or as gathering places for people, adequate attention**

has been paid to human scale, high quality urban design, and other amenities, such as the types and textures of materials, landscaping and screening, street furniture, and lighting (natural and artificial); and

The subject application is a conceptual site plan.

- (9) On a Conceptual Site Plan for property placed in the M-X-T Zone by a Sectional Map Amendment, transportation facilities that are existing; that are under construction; or for which one hundred percent (100%) of construction funds are allocated within the adopted County Capital Improvement Program, or the current State Consolidated Transportation Program, will be provided by the applicant, or are incorporated in an approved public facilities financing and implementation program, will be adequate to carry anticipated traffic for the proposed development. The finding by the Council of adequate transportation facilities at the time of Conceptual Site Plan approval shall not prevent the Planning Board from later amending this finding during its review of subdivision plats.**

The conceptual site plan submittal included a traffic study intended to demonstrate the transportation adequacy of the development for the anticipated future traffic generated by the development. This study has been amended and reviewed by the Transportation Planning Section, the State Highway Administration (SHA), and the Department of Public Works and Transportation (DPW&T).

- (10) On the Detailed Site Plan, if more than six (6) years have elapsed since a finding of adequacy was made at the time of rezoning through a Zoning Map Amendment, Conceptual Site Plan approval, or preliminary plat approval, whichever occurred last, the development will be adequately served within a reasonable period of time with existing or programmed public facilities shown in the adopted County Capital Improvement Program, within the current State Consolidated Transportation Program, or to be provided by the applicant.**

This finding is not applicable to the subject conceptual site plan.

- (11) On a property or parcel zoned E-I-A or M-X-T and containing a minimum of two hundred fifty (250) acres, a Mixed-Use Planned Community including a combination of residential, employment, commercial and institutional uses may be approved in accordance with the provisions set forth in this Section and Section 27-548.**

The applicant does not propose a Mixed-Use Planned Community.

Regulations of the M-X-T Zone (Section 27-544)

The following regulations of the M-X-T Zone in Section 27-544(b) and (e) of the Zoning Ordinance are applicable to the subject property:

- (b) For property placed in the M-X-T Zone through a Sectional Map Amendment or through a Zoning Map Amendment intended to implement land use recommendations for mixed-use development recommended by a Master Plan or Sector Plan that is approved after October 1, 2006, and for**

which a comprehensive land use planning study was conducted by Technical Staff prior to initiation:

(1) The design guidelines or standards intended to implement the development concept recommended by the Master Plan, Sector Plan, or the Sectional Map Amendment Zoning Change, and a referenced exhibit of record for the property shall provide guidance for the development regulations to be incorporated into the Conceptual Site Plan.

(2) The limitations on the maximum percentages of townhouses contained in Section 27-547(b)(7), footnote 7 and the lot size and lot width requirements in Section 27-548(h) shall not apply. However, the Planning Board or District Council may impose similar restrictions where appropriate, only to implement the recommendations of the Master Plan or Sector Plan.

As discussed above, the property was placed in the M-X-T Zone through an SMA approved after October 1, 2006, for which a comprehensive land use planning study was conducted prior to initiation. The subject property was the topic of Exhibit 44, an exhibit of record showing the development of the site in a fashion similar to what is proposed by this conceptual site plan. The applicant has proposed design guidelines, to which staff has recommended some adjustments, in order to implement the development concept recommended by the sector plan.

(e) Regional Urban Community Regulations.

(1) A Regional Urban Community shall conform to the definitions, regulations, and requirements set forth in Sections 27-107.01, 27-276, and 27-508 of the Zoning Ordinance.

Section 27.101-01 of the Zoning Ordinance refers to the definition of a Regional Urban Community, which is met by this project. Section 27-276 refers to the required findings for CSP approval. Section 27-508 refers to the regulations of the R-M Zone for portions of a Regional Urban Community that may be in the R-M Zone, which is not applicable to the subject application which is entirely in the M-X-T Zone.

(2) In addition to the definition, regulations, and other requirements set forth in Sections 27-107.01, 27-276, and 27-508 of this Code, the following regulations shall apply to a Regional Urban Community in the M-X-T Zone:

(A) The maximum percentage of attached dwelling units, which includes but is not limited to townhouses, two over twos and triplexes, shall be fifty percent (50%) of the total units in the project;

The CSP proposes 1,650–1,850 townhomes out of a maximum total of 5,000 dwelling units. However, the phasing plan shows a total of 1,715 townhouses and 460 other attached units (back-to-back, triplexes, and two-over-twos), or 2,175 attached dwelling units out of a total of 4,208 dwelling units in the project. As this is more than 50 percent of the total,

the development quantities proposed in the phasing plan are not in conformance with this requirement. It is recognized that the phasing plan presented by the applicant does not present an exact number of units that will be built, but rather describes a suggested phasing that will likely be modified as the project moves closer to construction. However, even the suggested phasing plan should be consistent with the overall totals that can be developed on the site. Therefore, the number of attached units shown on the phasing plan should be reduced and the other dwelling unit types (multifamily and/or single-family detached) should be increased, in order to show a mix of units that would be approvable.

The restriction on attached dwelling units applies to townhouses, two-family dwellings, three-family dwellings, semi-detached dwellings, metropolitan dwellings, quadruple-attached dwellings, and all similar products which feature horizontally or vertically attached dwellings. Variations of stacked or attached dwelling unit products which have been altered to meet the zoning ordinance's definitions of multifamily dwellings will not be considered multifamily dwellings in the town center.

- (B) For Regional Urban Community developments in the M-X-T Zone, the woodland conservation and afforestation thresholds shall be fifteen percent (15%) with no requirement for on-site mitigation. A fee-in-lieu of \$0.30 per square foot shall be required.**

This provision is discussed in the Environmental Planning Section's referral.

- (C) Innovative stormwater management techniques may be used upon a finding that the techniques meet the purpose of the M-X-T Zone as set forth in Section 27-541(a)(2), including but not limited to the utilization of stream channel and floodplain enhancement and restoration. Stream restoration may be utilized to meet channel protection and water quality volumes.**

Stormwater management concepts have been evaluated by DPW&T and will continue to be reviewed by them and Environmental Planning Section staff at subsequent steps in the approval process.

- (D) No setback shall be required from the 100-year floodplain to the lot line. There shall be a twenty-five (25) foot setback from the building to the 100-year floodplain for residences as a building restriction line as set forth in Section 24-129.**

The required lot line setbacks and building restriction lines from the floodplain will be evaluated at the time of preliminary plan of subdivision review and subsequent reviews.

- (E) **The maximum number of townhouse dwelling units per building group shall be ten (10). No more than thirty percent (30%) of the building groups shall contain nine (9) to ten (10) dwelling units. All other townhouse building groups shall contain no more than eight (8) dwelling units.**

This requirement will be evaluated at the time of detailed site plan review.

- (F) **The number of parking spaces required in the core area of the Regional Urban Community are to be calculated by the applicant and submitted for Planning Board approval at the time of Detailed Site Plan approval. The applicant shall submit the methodology, assumptions, and data used in performing the calculations with the Detailed Site Plan. The number of parking spaces within the core area of the Regional Urban Community shall be calculated based on the procedures described in Sections 27-574(b) and (c).**

The parking requirements of development will be evaluated in this fashion at the time of detailed site plan review.

- (G) **End units on townhouse building groups shall be a minimum of twenty (20) feet in width and the minimum building width of a contiguous attached townhouse building group shall be sixteen (16) feet per unit. A variety of townhouse sizes shall be provided, with a minimum gross living space of a townhouse unit shall be 1,500 square feet except that ten percent (10%) of the townhouse units may be reduced to 1,200 square feet.**

These minimum standards will be applied to any detailed site plan that proposes townhouses.

- (H) **The minimum front setback from any public or private right-of-way may be reduced to seven (7) feet. In the core area, the public maintenance shall be one foot from back-of-curb to one foot to back-of-curb.**

Detailed site plans for the site will be required to comply with the minimum front setback of seven feet from public and private rights-of-way.

9. **2007 Approved Westphalia Sector Plan and Sectional Map Amendment:** The proposed conceptual site plan has been determined to be in conformance with the approved sector plan (see Community Planning referral below).
10. **Recreational Facilities:** Residents of the Westphalia Town Center will have access to a wide range of recreational opportunities. The CSP shows two community buildings located on open space parcels roughly in the center of the Eastern Residential neighborhood (3 acres) and at the northern edge of the Northern Residential neighborhood (2.5 acres). These areas should provide

for a variety of indoor and outdoor recreational opportunities. In view of the large size and population of the project, the Urban Design Section recommends that these buildings should be large (at least 10,000 square feet each) and accommodate a variety of recreational opportunities. The buildings should be constructed concurrently with the Edge residential neighborhoods. The Urban Design Section has recommended residential permit thresholds for the construction of these buildings. The Department of Parks and Recreation and the trails coordinator have also recommended that the applicant should construct the master-planned trails along the Cabin Branch and Back Branch stream valleys in this development.

The public open spaces located throughout the development include the following:

- a. Westphalia Square (.9 acre), located roughly in the center of the entire site, on the northern side of the Core.
- b. West Circle (1.9 acres), open space within the roundabout along MC-637 in the western portion of the Core.
- c. East Circle (1.6 acres), open space within the roundabout along MC-632, within the Eastern Residential neighborhood of the Edge.
- d. Amphitheatre Area (1.6 acres), envisioned as an open area west of the West Circle, with a cultural building such as a museum or art gallery and an outdoor amphitheatre for performances.
- e. Small open areas (0.1 acre and 0.3 acre) within the two smaller roundabouts along the main east-west street through the Core.
- f. Three neighborhood pocket parks (0.2 acre, 0.4 acre, and 0.3 acre) within the Edge residential neighborhoods.
- g. The preserved stream valley corridors along Back Branch and Cabin Branch (37.2 acres).

Staff is concerned about the usability of the space within the roundabouts along major roads. The two smaller circles may eventually be developed as visual amenities that are not intended to be used by pedestrians. However, the two larger circles propose significant areas which are intended to be developed as usable space accessible by pedestrians. The applicant's exhibits show Dupont Circle and Logan Circle as models for these two circles. However, the heavy traffic expected along the major collector roads passing around the circles may deter pedestrians from attempting to reach the open space in the center of the circles. Traffic signals may be needed to stop traffic and give pedestrians a chance to cross. At the West Circle, it may be desirable to route both sides of MC-637 around the eastern side of the circle and allow the western side of the circle as a local access route for the cultural art center and amphitheatre. This would also require a traffic signal to be installed at the eastern edge of the circle. The advantage of this approach would be to functionally link the open space within the West Circle to the art center and amphitheatre and create more opportunities for pedestrians to reach and use the space.

The feasibility of traffic control strategies to enhance pedestrian access to the circles should be evaluated during the review of the preliminary plan of subdivision. At a minimum, the applicant should show preliminary construction details and proposed phasing of the recreational facilities within the circles during the review of the special-purpose detailed site plan.

The residents of the town center will also have access to the Westphalia Central Park, located to the north of the site and connected to the site by the stream valley trail along Cabin Branch. Additional connections should be provided along the master-planned roadways running north from the site. As with other developments in Westphalia, the subject application will be required to make financial contributions to the development of the central park.

11. **The Prince George's County Landscape Manual:** As a regional urban community, the proposed town center is subject to Section 4.8 of the Landscape Manual.

The submitted CSP contains a conceptual landscape plan (Sheet 16), but the sheet demonstrates conformance to the other sections of the Landscape Manual. The sheet should be revised to show that the development will conform to Section 4.8.

Section 4.8 Landscape Requirements in a Regional Urban Community

The landscape requirements for a Regional Urban community shall be determined at the time of the Conceptual Site Plan pursuant to Section 27-544 of the Zoning Ordinance or, where appropriate, at the time of the Comprehensive Design Plan pursuant to Section 27-480 of the Zoning Ordinance. The requirements, at a minimum, shall include:

A. Residential Requirements

- **All one family detached lots that are smaller than 9,500 square feet shall be planted with a minimum of 1 shade tree or 1 ornamental tree on individual lots.**
- **For townhouses, one family semi-detached, two family and three family dwellings a minimum total of 1 shade tree and 1 ornamental or evergreen tree per every two units shall be provided on individual lots or on public or private open space.**
- **For multi-family units, 1 major shade tree per 2,400 square feet of green area provided shall be required. The number of trees may be satisfied on a 2:1 basis by the use of ornamental trees or evergreen trees, not to exceed one quarter of the number of shade trees provided on individual lots or on public or private open space.**

Sheet 16 of the CSP includes notes to demonstrate conformance to Section 4.1 of the Landscape Manual, which requires provision of plants for residential development. The CSP should be revised to show that the development will conform to the above standards. The limited number of single-family detached lots within the town center (150–200) may all be smaller than 9,500 square feet in area, in which case they should provide one shade tree or one ornamental tree, as noted above. Single-family detached lots larger than 9,500 square feet are not specifically addressed in Section 4.8, and should provide one shade tree and one ornamental or evergreen tree as would be required under Section 4.1.

The standards of Section 4.8 for attached dwellings represent a 50 percent reduction in landscaping from what would normally be required under Section 4.1. It is certainly appropriate to count landscaping provided on common open areas associated with the attached units toward the landscaping requirements of the attached units, but the Urban Design Section recommends that landscaping provided within public or private open space (which would include urban parks and stream valley parks provided within the town center) should only be counted towards the

landscaping requirements of attached units if those areas are within reasonable proximity to the proposed units.

The multifamily landscaping requirements are based upon the amount of green area provided with the multifamily development. In a Euclidean Zone, there are specific requirements for green area within multifamily development on which the Landscape Manual requirements provide for regulated numbers of plantings. In the M-X-T Zone, multifamily development does not generate a specific green area requirement, so the Landscape Manual's regulation may not require any plantings for multifamily development if the applicant does not propose any green area in conjunction with the multifamily development. This is perfectly appropriate in an urban setting, as the public open spaces and quality sidewalk environment will provide open space for the residents. The urban parks should, at a minimum, meet the landscaping requirement of one shade tree per 2,400 square feet, and in general should be more heavily landscaped.

B. Screening Requirements

- **Screening materials shall consist of evergreen trees and shrubs, wall, and fences.**
- **At the time of installation or planting of screening materials, screening must occupy 75% of a vertical rectangular plane, excluding driveways, sufficiently high and long to accomplish the required screening.**
- **All loading areas consisting of loading spaces, loading docks, vehicular lanes providing access to them and service or maintenance areas shall be screened from residential areas (single family and townhouses) and all adjacent public roads.**
- **All dumpsters, trash pads, and trash collection or storage areas shall be carefully located and oriented on the site to be as inconspicuous as possible.**
- **All mechanical equipment and meters shall be screened accordingly to prevent excessive noise on surrounding properties.**
- **Screening options may include:**
 - **6 foot high sight-tight-fence**
 - **Architecturally decorative walls**
 - **Evergreen screen (height, spacing and variety to be determined by size and location of area to be screened)**

The screening requirements will be enforced during the review of detailed site plans.

Traditional landscape strips will not be provided along the roads within the town center. Street trees will be provided along all streets (not along alleys or along internal access roads in the Core).

Section 4.8 does not provide minimum standards for parking lot landscaping. Large surface parking lots will not be permitted within the Core, where parking should be provided almost exclusively in structures or along streets. Surface parking lots may occur within the commercial portions of the Edge and Fringe. The Urban Design Section recommends that the standards of Section 4.3 should be applied to large surface parking lots within the town center. In situations

where surface parking is proposed, the standards of Section 4.3 will appropriately provide for landscaping.

In an urban mixed-use environment, uses should generally not be separated from each other by landscaped bufferyards. Therefore, the Urban Design Section does not recommend any particular buffering requirements be established by this CSP. During the review of detailed site plans, particular situations or marked incompatibilities may be identified where buffering of uses is warranted.

12. **Phasing:** The applicant has presented a phasing plan which breaks the development geographically into six phases and 13 sub-phases. However, the applicant has not committed to building the phases in a particular order. In terms of the staging of residential and commercial development, the applicant has proffered to build 250,000 square feet of commercial development as part of the first phase of development, prior to the issuance of the 1,000th residential building permit. Once 80 percent of the existing commercial development has been leased, the applicant will commit to develop additional commercial space.

As discussed in the Community Planning referral below, staff believes that the applicant's proposed staging plan is inadequate to address the sector plan's strategies for concurrent timing of commercial and residential development. Without additional assurance, the County would run the risk of residential development on the site substantially outpacing the commercial development. Furthermore, unbalanced development might proceed to a point where there is not enough land or traffic capacity associated with the site to allow for the development to reach its required minimums. For instance, if too many residential units are developed, the site's trip cap may not permit enough commercial development in order to meet the minimum amount of commercial approved with this site plan. A binding phasing plan that provides for the balanced development of the different uses should be determined while the entire site is under unified control.

Staff proposes that the following elements should be included in the staging plan and should be comprehensively tracked on a phasing chart with each detailed site plan submittal.

a. **Minimum Development Amounts**

The following minimum development amounts have been proposed in the development ranges on the conceptual site plan. Sufficient transportation capacity and land area must be reserved for the minimum development amounts in each category of development. As each detailed site plan is proposed and approved, the chart should be updated to show the following information to demonstrate the remaining reserved development numbers.

Minimum Development = 150 single-family detached dwellings, 1,650 attached dwellings, 2,350 multifamily dwellings, 800,000 square feet of retail space, 3,240,000 square feet of office space.

Previously Approved Development
Development Proposed by this DSP
Quantity of Reserved Development Not Yet Approved

b. **Transportation Capacity**

Based on the traffic study, the Transportation Planning Section has determined a trip cap for the entire site. As noted, adequate transportation capacity within the trip cap must be reserved to allow the minimum quantity in each category of development to be achieved.

As each detailed site plan is proposed and approved, the chart should be updated to show the following information and demonstrate the remaining trip capacity on the site.

Trip cap

Trips Estimated for Minimum Reserved Development

Trips Estimated for Approved development

Trips Estimated for Proposed development

Remaining Unreserved Trip Capacity

c. **Dwelling Type Distribution**

The number of attached units on the site is limited to no more than 50 percent of the total units. The CSP proposes 4,200–5,000 dwelling units in total. Therefore, attached units on the site may not exceed 2,100 unless the total development exceeds 4,200. Up to 2,100 attached units will be permitted, beyond which no attached units may be approved unless the number of approved and proposed attached units is 50 percent or less of the total approved and proposed dwelling units. With each detailed site plan proposing residential uses, the following information should be provided.

Previously Approved Attached Units

Previously Approved Total Units

Attached Units Proposed by this DSP

Proposed Total Units Including this DSP

Approved and Proposed Attached Units

Approved and Proposed Total Units

Percentage Attached Units Approved and Proposed

d. **Commercial Development in the Core**

In accordance with the sector plan's strategy to tie commercial development within the Core to specified levels of residential construction, staff proposes the following phasing schedule. For the purposes of this condition, "constructed" shall be construed to mean that the buildings are built and ready for occupancy except for tenant-specific fit-out improvements.

- (1) Prior to issuance of permits for the 1,400th dwelling unit, 200,000 square feet of retail space and 300,000 square feet of office space shall be constructed in the Core.
- (2) Prior to issuance of permits for the 2,800th dwelling unit, 400,000 square feet of retail space and 600,000 square feet of office space shall be constructed in the Core.
- (3) Prior to issuance of permits for the 4,200th dwelling unit, 600,000 square feet of retail space and 900,000 square feet of office space shall be constructed in the Core.

As each DSP is submitted and approved, the chart should be updated to reflect the number of residential permits issued and the amount of retail and office space so far constructed within the Core.

e. **Retail-Office Concurrence**

- (1) Prior to issuance of permits for the 500,000th-square-foot of retail development,

250,000 square feet of office space shall be constructed.

- (2) Prior to issuance of permits for the 750,000th-square-foot of retail development, 500,000 square feet of office space shall be constructed.

As each DSP is submitted and approved, the chart should be updated to reflect the amount of retail square footage that has been permitted and the amount of office space so far constructed in the center.

REFERRALS

- 13. **Subdivision Section:** In a referral dated May 17, 2008 (Chellis to Lindsay), the Subdivision Section provided the following comments.

The subject property is zoned M-X-T. Subtitle 24 of the Subdivision Regulations restricts the use of private streets, alleys, and easements for development in the M-X-T Zone. Specifically, as applicable:

Section 24-128. Private roads and easements.

- (a) No subdivision plat or plan of development (however designated) shall be approved that provides for a private road, right-of-way, or easement as the means of vehicular access to any lot, and no building permit shall be issued for the construction of any building in a subdivision unless such building is to be located on a lot or parcel of land having frontage on and direct vehicular access to a public street, except as hereinafter provided.

and,

(b)(7) In Comprehensive Design and Mixed Use Zones:

- (A) For land in the V-L, V-M, R-L, R-S, R-M, R-U, M-U-I, L-A-C, M-A-C, M-X-C, M-U-TC, and M-X-T Zones, the Planning Board may approve a subdivision (and all attendant plans of development) with private roads to serve attached single-family dwellings, two-family dwellings, and three-family dwellings, but not single-family detached or multifamily dwellings, in accordance with the requirements of Subsections (e) and (f) of Section 27-433 of the Zoning Ordinance, except as hereinafter provided. In all of the above zones, and in the R-R Zone when developed as a cluster subdivision, the Planning Board may approve a subdivision with alleys to serve any permitted use, provided the lot has frontage on and pedestrian access to a public right-of-way. The District Council may disapprove the inclusion of alleys during the consideration of the detailed site plan for a cluster subdivision. For the purposes of this Section, an “alley” shall mean a road providing vehicular access to the rear or side of abutting lots, and which is not intended for general traffic circulation.

- (i) The pavement width of private roads may be reduced to not less than a minimum of twenty-two (22) feet when it is determined that the provision of the minimum width is

consistent with a safe, efficient, hierarchical street system for a development.

- (ii) The pavement width of private alleys shall be not less than eighteen (18) feet when it is determined that the provision of the minimum width is consistent with a safe, efficient, vehicular access to individual lots. Since alleys only provide vehicular access to lots with frontage on a public street, alleys shall not be required to be improved with street trees or curb and gutter, unless a drainage problem has been identified by the Department of Environmental Resources or the Department of Public Works and Transportation.**

The use of alleys and private streets are permitted to serve residential uses in certain circumstances and not commercial and retail. Single-family dwellings must have frontage on a public street. The conceptual site plan should indicate if private streets and alleys are proposed, and indicate specific standards to be approved by the Department of Public Works and Transportation. This issue should be vetted prior to the approval of the conceptual site plan. The expectation of adequate parking and circulation should be established with this application. It appears that the applicant is proposing the extensive use of alleys. Based on the concept, a large number of alleys do not provide thru streets.

The site is made up of a combination of record lots and parcels. Sheet 3 of 18 should be revised to accurately reflect the existing street dedications which have occurred. Specifically, the dedication of Executive Lane recorded in land records in CEC 89@66, unless vacated.

Section 24-107 of the Subdivision Regulations restricts the division of land after 1982 by deed. It appears that there have been several divisions of land after 1982. The applicant should review the deeds for the property and ensure that there have been no illegal divisions of land resulting in the creation of additional lots or parcels that have not been included in the development, after 1982.

The disposition and/or integration into the development of Moore's Way and Melwood Road should be addressed and will be the subject of the review of the preliminary plan. Any existing access easements located on the property must remain unless abandoned.

It appears that not all of the exhibits contained in the CSP text document include the property in its entirety. The water and sewer plan exhibit does not include all of the properties listed in the title block and boundary exhibit, nor do all the properties appear on the Type I tree conservation plan (TCPI) exhibit. Sheet 13 does not include the entire property in the phasing plan.

There are no other subdivision issues at this time.

Urban Design comment: Final determination of which streets will be publicly owned and maintained and which streets will be privately owned and maintained has not been made at this time. In accordance with the Subdivision Regulations, access for the commercial, multifamily, and single-family detached development will need to be on publicly owned streets unless a variation is granted at the time of preliminary plan. Discussions so far, as formalized in CB-29-2008, have indicated that DPW&T will accept ownership of streets in the Core, but only from curb to curb and without accepting ownership or responsibility for the wide urban sidewalks and streetscaping elements.

14. **Archeology:** In a referral dated May 8, 2008 (Stabler to Lindsay), the archeologist offered the following comments.

A Phase I archeological survey was completed on the 530.27-acre Westphalia Center property in September and October 2006. Eleven archeological sites, 18PR843, 18PR844, 18PR845, 18PR846, 18PR847, 18PR848, 18PR849, 18PR850, 18PR851, 18PR852, and 18PR853 were identified in the survey. All of the sites consisted of early to mid 20th century farmsteads. Most of the sites were adversely impacted by recent house demolition or by gravel mining activities on the property. The sites also did not contain intact artifact deposits of sufficient research value to require further investigation. No further work was recommended on any of the eleven historic archeological sites identified on the Westphalia Center property. Historic Preservation staff concurs that, due to the lack of research potential of these sites and their compromised integrity, no further work is necessary on the eleven historic archeological sites identified on the Westphalia Center property.

The Phase I archeological investigations of the Westphalia Center property were also reviewed by the Maryland Historical Trust. State reviewers concurred with the recommendations of the Phase I report that none of the archeological sites was eligible for listing in the Maryland Register of Historic Properties or the National Register of Historic Places. No further work was requested by the Maryland Historical Trust on any of the eleven archeological sites on the Westphalia Center property. State reviewers also concurred that none of the standing structures were eligible for listing in the Maryland Register of Historic Places or the National Register of Historic Places.

Four copies of the final report, *Phase I Archeological Survey of the Westphalia Center Development Tract, Prince George's County, Maryland*, were received and accepted by the Historic Preservation Section on July 17, 2007. Staff concurs with the report's conclusions and recommendations that no further archeological work will be necessary within the Westphalia Center Property.

Historic Preservation staff also requested that all standing structures on the property be recorded on Maryland Inventory of Historic Properties (MIHP) forms. MIHP forms were completed for each of the standing structures and the draft forms were submitted to Historic Preservation staff for review. Staff has completed its review of these forms and finds them to be generally sufficient.

Urban Design comment: The archaeologist requested that final versions of the MIHP forms be submitted, which has been done.

15. **Trails:** In a referral dated November 25, 2008 (Shaffer to Lindsay), the Trails Coordinator offered the following comments.

The subject application covers 530.27 acres of proposed mixed-use development in the Westphalia planning area. The 2002 General Plan designates MD 4 as a corridor and also identifies a community center north of MD 4 in the vicinity of the subject site. The site is adjacent to the proposed Smith Home Farms and Woodside Village developments, as well as the existing Presidential Corporate Center. Master plan trails issues that impact the subject application include the following:

Back Branch Stream Valley Trail
Cabin Branch Stream Valley Trail

Melwood Legacy Trail/Bikeway
Presidential Parkway (MC-634 and A-66) Sidepath/Wide Sidewalk
MC-632 Wide Sidewalk and Designated Bike Lanes
MC-637 Bikeway Corridor
C-636 Bikeway Corridor

The stream valley trails should be constructed in conformance with the Department of Parks and Recreation (DPR) guidelines and standards. The location of both trails will be determined by DPR. Segments of the Cabin Branch Trail may be on adjacent developments, if determined appropriate by DPR.

Master-planned roadways A-66, MC-634, MC-632, and MC-637 reflect designated bike lanes and six-foot-wide sidewalks on the submitted plans. Staff recommends that the sidewalk along the north side of both A-66 and MC-634 be widened to eight feet in order to accommodate the master plan trail. Master-planned roadway C-636 includes six-foot-wide sidewalks along both sides. Staff recommends bikeway signage to designate the bikeway along this residential road. Staff also recommends that the sidewalks along MC-632 be widened from six feet to eight feet in width. Master-planned roadway MC-632 is a major north-south corridor through the town center and is also designated as a master plan trail corridor.

The subject site is adjacent to approximately 6,500 linear feet of Melwood Road. The approved Westphalia sector plan includes the following recommendation regarding the utilization of this road as a trail/bikeway corridor:

Melwood Road Greenway Trail: Preserve segments of the road with a green buffer on either side as an integral part of the community's trail and greenway network. The preserved segments should be incorporated into a north/south multipurpose path that winds through the center of the community. Sections of the trail that are not wooded and outside of the PMA may be realigned to parallel new streets, through parks, along lakes, etc., as needed to achieve the desired result. The path should extend from Old Marlboro Pike to the central park and up to the intersection of D'Arcy and Westphalia Roads. It could feature a trailhead at Old Marlboro Pike on a section of unused right-of-way for the planned improvements to A-37 (Westphalia Road). Where Melwood Road provides access to pre-existing homes it may be retained as privately maintained ingress-egress easements or County OP codes at the discretion of the County. Access will be provided to the nearest publicly maintained road. Access points should be located to discourage through vehicular traffic. (Sector Plan, p. 28)

It appears that the entire portion of Melwood Road that abuts the subject site provides access to pre-existing homes and therefore will be maintained for ingress-egress to these lots. In keeping with the recommendation of the sector plan, staff recommends that bikeway signage be provided along the site's segment of the roadway. To the north of the subject application, the Melwood Legacy Trail will be accommodated with a sidepath parallel to MC-632. The Smith Home Farms development will also preserve a segment of the road as a trail corridor within an open space greenway.

SIDEWALK CONNECTIVITY

The sidewalk network is a crucial component of providing a walkable town center. Roads should be designed to accommodate bicyclists, pedestrians, and Americans with Disabilities Act (ADA) users, in addition to automobiles. A comprehensive network of sidewalks can ensure that

nonmotorized access is possible throughout the subject site and surrounding developments. The subject application includes detailed road cross sections that incorporate facilities for pedestrians and bicyclists. Standard or wide sidewalks are provided along all roads. Designated bike lanes are also included with some cross sections.

Designated bike lanes are included on road cross sections for urban major collector roads (MC-632, 634, and 637), urban arterial roads (A-52 and A-66), urban major collector road, residential (MC-637 (Residential)).

Six-foot-wide sidewalks are included along urban mixed-use roads, urban residential roads, internal circulation roads, and most of the urban primary residential roadways.

The “typical alley” is the only proposed road cross section that does not include accommodations for pedestrians or bicyclists. Sidewalks are included along all other roads and, in some cases, extensive streetscape improvements are included. The sidewalk network proposed by the applicant is comprehensive and will complement the master plan trails proposed for the site. Staff does recommend that a few roadways include wider sidewalks than what is currently shown on the subject application due to density or master plan trail recommendations.

The approved Westphalia sector plan designates MC-634, MC-637, MC-632, C-636, and A-66 as bikeway corridors. Master-planned roadways MC-634 and A-66 are continuations of Presidential Parkway, which exists to the west of the subject site. Existing Presidential Parkway includes an eight-foot-wide, asphalt sidepath along its northern edge, to the west of Westphalia Center. Staff recommends a continuation of this facility onto the subject site along both MC-634 and A-66.

Staff has the following comments and suggested revisions to the proposed road cross sections. Also, it appears that some revisions to the cross sections have been made as a result of earlier discussions.

- a. Continue the existing sidepath along Presidential Parkway along the subject site’s entire frontage of MC-634. This trail can be implemented as a wide sidewalk if necessary due to urban design considerations.
- b. The road cross section for MC-632 has been revised to include designated bike lanes along its entire length.
- c. The road cross section for MC-637 has been revised to include designated bike lanes along its entire length.
- d. Label the sidewalk facility along the 70-foot right-of-way for urban residential roads.
- e. Clarify the width of the “urban sidewalks” included on the 42-foot and 62-foot urban mixed-use roads rights-of-way. In areas of landscaping and street furniture, staff recommends that a clear space of eight feet be maintained to accommodate the heavier pedestrian traffic anticipated in the town center core.
- f. Provide minimum 10-foot-wide sidewalks along both sides of the town center boulevard to accommodate large amounts of pedestrian movement along this major corridor through the town center core.

The sector plan also designates C-636 as a master plan bikeway corridor. C-636 reflects six-foot-wide sidewalks along both sides. Bikeway signage should also be provided.

The approved Westphalia sector plan also recommends a trail connection between the headwaters of the Back Branch and Cabin Branch stream valley trails. This connection will provide for the longer, loop-trail opportunities envisioned in the plan, as well as direct trail connections to the future transit center and A-52. Staff recommends the inclusion of this trail connection in the subject application, with the exact alignment and nature of the connection to be determined at later phases of review. In some areas, this connection may be accommodated via sidewalk connections.

Staff is concerned that if the roadways are not accepted by DPW&T as part of the public road network, that the extensive sidewalk and bicycle facilities will not be accessible to the public as part of the larger, countywide trail network. This issue should be explored in more detail. As much of the pedestrian and trail network as possible should be open and accessible to the public. If DPW&T will not maintain the pedestrian zone/streetscape, public use easements for the sidewalks may be recommended at the time of preliminary plan.

Pedestrian safety features will be an important component of the street network. Curb bumpouts, decorative crosswalks, raised crosswalks, pedestrian safety features, pedestrian refuges, and pedestrian amenities should be considered at the time of detailed site plan.

Staff supports the road cross sections shown on the submitted circulation plan. Standard or wide sidewalks are included along all roadways and designated bike lanes are provided throughout the town center. However, staff encourages the applicant to work with DPW&T to make as much of the road network public as possible through the preliminary plan and detailed site plan process.

16. **Department of Parks and Recreation:** In a referral dated August 21, 2008 (Asan to Lindsay), the Department of Parks and Recreation (DPR) offered the following comments.

DPR's review considered the recommendations of the *Approved Prince George's County General Plan*, the *Approved Westphalia Sector Plan and Sectional Map Amendment* for Planning Area 78, the Land Preservation and Recreational Program for Prince George's County, current Zoning and Subdivision Regulations, and existing conditions in the vicinity of the proposed development as they pertain to public parks and recreation facilities.

The town center is adjacent to the Smith Home Farm project to the north. The Cabin Branch Stream Valley will provide stream valley pedestrian and hiker/biker trail connection from the town center to the future Westphalia central park.

The applicant's proposal includes 150–200 single-family homes, 1,650–1,850 townhouses and 2,350–3,100 multifamily residential dwelling units. Using current occupancy statistics for single-family and multifamily dwelling units, one would anticipate that the proposed development would result in a population between 11,440 and 14,215 residents in this new community.

The *Approved Westphalia Sector Plan and Sectional Map Amendment* developed design principles for the Westphalia Town Center to promote the development of quality public spaces such as:

- Design a minimum of one public space in a prominent and centralized location of the town center core at a minimum of three acres in size.
- Develop numerous smaller public spaces such as plazas, courtyards, and green spaces of approximately one-quarter to one-half acre in size.
- Develop in a way that promotes walking and transit use and provide high levels of pedestrian accommodation, safety, and amenity.

The *Approved Westphalia Sector Plan and Sectional Map Amendment* indicates that these squares, plazas, etc. shall be privately owned and maintained spaces designed and programmed to host community events.

The applicant's proposal includes: four circular urban parks, green spaces/plazas, boulevards, and pocket parks. The applicant also proposes construction of two privately operated and maintained community centers in the residential portion of the development, located on the edge of the town center.

The *Approved Westphalia Sector Plan and Sectional Map Amendment* introduced the concept of a "Central Park," a single major recreational complex to serve the entire Westphalia area. The Westphalia central park will be located 1,100 feet north from the northern boundary of this project. The central park will be accessible to the residents of the town center through a system of roads and pedestrian and hiker/biker trails. A large urban park will serve as a unifying community destination and amenity for the entire Westphalia sector plan area. The sector plan recommends developing the central park with the following recreational amenities: a recreational lake or other water feature, active and passive recreational facilities, lawn areas and bandstands suitable for public events, a trail system, group picnic areas, and tennis facilities.

The developers of the Smith Home Farm and Woodside Village projects developed the comprehensive concept plan for the central park. The comprehensive concept plan was prepared by a qualified urban park design consultant working in cooperation with a design team from DPR and the Urban Design Section.

Westphalia Central Park Concept Plan

The Westphalia central park comprises 174 acres of open space. The Westphalia Central Park Concept Plan shows a large 34-acre lake and surrounding recreational facilities with a waterfront activities center, restaurants, open play areas, an amphitheater for large public events, a recreational center, tennis center, an adventure playground, ball fields, group picnic areas, an extensive trail network providing recreational opportunities, and a pedestrian connection to the town center and surrounding residential development.

Subdivision Regulations, Section 24-134, Mandatory Dedication of Parkland

DPR staff has evaluated the CSP-07004 application for conformance with the Subdivision Regulations to determine the possible impact of the mandatory dedication requirement on the Westphalia Center site plan. DPR staff found that approximately 257 acres of the 530-acre site include a residential component and may be subject to the mandatory dedication of 38.5 acres of open space.

The Westphalia sector plan goals, policies, and strategies related to park and recreational issues are:

- Create public and private parks, open space, and recreational facilities sufficient to meet the needs of the current and future residents of the Westphalia sector plan area.
- Create a park system consisting of 1,850 acres of public and private parks and green spaces.
- Ensure development of the parks system that result in central green spaces which serve to unite the Westphalia community and its surrounding neighborhoods.
- Designate the Westphalia central park and Cabin Branch greenway as community focus areas. These parks should become a regional draw and icon for Westphalia.
- Ensure major development projects are adequately integrated into the implementation of the sector plan parks system recommendations.
- Ensure the proper financing, construction, and maintenance of the proposed park system.
- Develop and finalize a comprehensive public facilities plan that includes detailed recommendations for the financing mechanisms, phasing, construction, and maintenance of the proposed park facilities.

Amendment 8 of the adopted Westphalia sector plan, Council Resolution CR-2-2007, states:

Revise the adopted plan parks and recreation element text to:

- **Add text to Policy 3, under the strategy describing the Westphalia Central Park (p. 38) as follows:**
 - **Add a new paragraph that states: Form a multi-agency public/private work group to implement the vision for the Westphalia Central Park on an expedited basis.**
 - **Revise the plan text to specify that a parks fee of \$3,500 per new dwelling unit (in 2006 dollars) is required to construct the public parks facilities recommended for the sector plan area.**

The *Approved Westphalia Sector Plan and Sectional Map Amendment* anticipated that major recreational needs of the residents of the town center will be addressed by contribution of the funds for the development of the 174-acre “Central Park,” a single major recreational complex to serve the entire Westphalia area.

DPR staff believes that the applicant should provide on-site, privately-maintained recreational facilities throughout the town center core including four circular urban parks, green spaces/plazas, boulevards and pocket parks, and make a monetary contribution in the amount of \$3,500 per dwelling unit in 2006 dollars into a “park club” for the design, construction, and maintenance of the recreational facilities in the central park and other parks that will serve the Westphalia area.

17. **Environmental Planning Section:** The Environmental Planning Section has reviewed the conceptual site plan and Type I tree conservation plan stamped as received on October 30, 2008. The Environmental Planning Section recommends approval of CSP-07004 and TCPI/014/08 subject to conditions the conditions found at the end of this memorandum.

Background

The Environmental Planning Section has no record of any previous applications for this property. The current application is for residential, retail, and office development in the M-X-T Zone.

During the review of this application, staff spent considerable time coordinating the delineation of the regulated site features with the Maryland Department of the Environment (MDE), the U.S. Army Corps of Engineers, and the applicant's consultants. This time was well spent because the delineation of the streams on-site has been finalized. At this time, the delineation of some of the wetlands on the site has not been finalized because MDE has not provided information regarding their opinion on the wetlands on-site. Staff has requested, as part of the review of the natural resources inventory (NRI), an update to the wetlands delineation. The NRI is a required submittal item for acceptance of the preliminary plan.

An initial memorandum was not issued by this section for the first plan submission because the applicant agreed that the new delineation of regulated features should be evaluated before a review of the plans commenced.

Site Description

This 530.04-acre site in the M-X-T X Zone is located on the north side of Pennsylvania Avenue (MD 4), to the west of Old Marlboro Pike, and bordered by Melwood Road to the north. A review of approved NRI/094/06 indicates that streams, 100-year floodplain, wetlands, severe slopes, and areas of steep slopes with highly erodible soils are found to occur on the property. There are 158 specimen trees located on-site. The site is adjacent to Pennsylvania Avenue (MD 4), which is a source of traffic-generated noise. It is also located in close proximity to Andrews Air Force Base, a source of aviation-generated noise. According to the *Prince George's County Soil Survey*, the soils found on-site are in the Adelphia, Bibb, Collington, Marr, Matapeake, Sassafras, Shrewsbury, Westphalia, and Woodstown series. According to available information, Marlboro clay does not occur on this property, but occurs just north of the site. According to information obtained from the Maryland Department of Natural Resources, Natural Heritage Program, there are no rare, threatened, or endangered species found to occur on or adjacent to this property. Habitat for forest interior dwelling species does exist on-site. Melwood Road is a designated historic road, located to the east and north of the subject site. This site is located in the Western Branch watershed of the Patuxent River basin and in the Developing Tier as reflected in the General Plan.

Master Plan Conformance

The current master plan for this area is the Westphalia approved master plan and sectional map amendment (February 2007). In the 2007 approved master plan and sectional map amendment, the Environmental Infrastructure Section contains goals, policies, and strategies. The following guidelines have been determined to be applicable to the current project. The text in **BOLD** is text from the master plan and the plain text provides comments on plan conformance.

Policy 1. Protect, preserve, and enhance the identified green infrastructure network within the Westphalia sector planning area.

Strategies:

1. **Use the sector plan designated green infrastructure network to identify opportunities for environmental preservation and restoration during the review of land development proposals.**

Comment: According to the *Approved Countywide Green Infrastructure Plan*, there are regulated areas, evaluation areas, and network gaps that encompass most of the property. The proposed woodland conservation areas are located in regulated and evaluation areas.

As noted below, some regulated streams are proposed to be eliminated on the site for the construction of buildings. Some of the road crossings shown are not necessary to the overall development. The conditions recommended below address conformance with this provision of the master plan.

2. Preserve 480 or more acres of primary management area (PMA) as open space within the developing areas.

Comment: Preservation of the primary management area (PMA) will be addressed in the Environmental Review section below.

3. Place preserved sensitive environmental features within the park and open space networks to the fullest extent possible.

Comment: No identified park or open space areas are proposed for the subject site. It appears that an open amphitheater is proposed on the western part of the site. The comments below seek to expand on this open space area to create the “gateway” to the town center.

4. Protect primary corridors (Cabin Branch) during the review of land development proposals to ensure the highest level of preservation and restoration possible. Protect secondary corridors (Back Branch, Turkey Branch, and the PEPCO right-of-way) to restore and enhance environmental features, habitat, and important connections.

Comment: The current application contains elements of primary management areas associated with Cabin Branch, a designated primary corridor. There are various areas of proposed road crossings and sewer line connections that will impact Cabin Branch on-site, some of which are necessary and some which are not necessary for construction as noted below. Details on protecting the Cabin Branch primary corridor are discussed below in the Environmental Review section.

5. Limit overall impacts to the primary management area to those necessary for infrastructure improvements, such as road crossings and utility installations.

Comment: The current plans are not in conformance with this strategy. The proposed impacts to the primary management areas are more than necessary for development. These issues are discussed in more detail in the Environmental Review section below.

6. Evaluate and coordinate development within the vicinity of primary and secondary corridors to reduce the number and location of primary management area impacts.

Comment: Cabin Branch is a designated primary corridor in the master plan and the streams on-site are tributaries to this stream. Prior to submission of this CSP, the development of the overall roadway network was discussed in detail and the major road crossings were placed at optimal locations to reduce impacts. The roadways shown are not in complete conformance with this overall plan, in particular the road crossing identified as Area 3 below. There are also several road crossings that were not part of that analysis that are shown on the plans. Some of these roads result in impacts to the primary management areas that were not anticipated in the previous design. The proposed impacts are discussed in more detail in the Environmental Review section below.

7. Develop flexible design techniques to maximize preservation of environmentally sensitive areas.

Comment: Council Bill CB-29-2008 addresses some flexibility to county design standards with regard to building placement, etc. and the text provided with the CSP eludes to flexible design standards, but no statement is provided regarding what these standards are.

Policy 2. Restore and enhance water quality of receiving streams that have been degraded and preserve water quality in areas not degraded.

Strategies:

1. Remove agricultural uses along streams and establish wooded stream buffers where they do not currently exist.

Comment: The site contains some minor areas of agricultural uses, mainly in the northwestern quadrant of the town center. The stream system associated with the previous agricultural uses does not currently have a wooded buffer and is proposed to be removed for the construction of buildings and roads. These impacts are recommended for elimination from the current design, unless an alternative design is provided that addresses the water quality functions provided by this existing system. The proposed impacts are discussed in more detail in the Environmental Review section below.

2. Require stream corridor assessments using Maryland Department of Natural Resources protocols and include them with the submission of a natural resource inventory as development is proposed for each site. Add stream corridor assessment data to the countywide catalog of mitigation sites.

Comment: A signed NRI was submitted, but it does not include a stream corridor assessment. The signed NRI has since been modified by the applicant to eliminate some of the streams previously shown as regulated. This NRI is currently under review and is a submission requirement for the preliminary plan.

The streams on-site are highly degraded from erosion of the highly-erodible soils on-site. A stream corridor assessment is needed to determine where restoration efforts should be focused and whether or not the stream system in its current condition can handle the stormwater runoff proposed. The stormwater management plan should consider the information obtained from the stream

corridor assessment as part of the process of designing the overall system because a poorly designed system will continue to degrade the streams on-site and result in the continuation of downstream degradation.

The stream corridor assessment is also needed because there are multiple on-site impacts proposed to regulated features and the mitigation for those impacts should occur on-site where they are most needed.

Stormwater outfalls shall be carefully placed to ensure stream stability. If stream restoration recommendations are appropriate, they shall be included in the report. Streams shall not be piped unless absolutely necessary to address a water quality or water conveyance problem.

- 3. Coordinate the road network between parcels to limit the need for stream crossings and other environmental impacts. Utilize existing farm crossings where possible.**

Comment: The subject application proposes the dedication of rights-of-way for three master-planned roads. At the time of creation of the Westphalia master plan, the general locations of A-66, C-636, and MC-637 were determined for the subject property. As noted above, there are crossings shown that are not all placed in the most sensitive locations. The proposed impacts are discussed in more detail in the Environmental Review section below.

- 4. Encourage shared public/private stormwater facilities as site amenities.**
- 5. Ensure the use of low-impact development (LID) techniques to the fullest extent possible during the development review process with a focus on the core areas for use with bioretention and underground facilities.**

Comment: At this time, there is insufficient information to fully address these standards. The CSP shows a variety of stormwater management ponds, all placed adjacent to the PMA. As stated above, a stream corridor assessment is needed to determine if the stream system will be stable enough to handle the influx of runoff. During the review of the preliminary plan, the stormwater management concept proposed will be evaluated to determine if it has been designed to include low impact development techniques as amenities.

Policy 3. Reduce overall energy consumption and implement more environmentally sensitive building techniques.

Strategies:

- 1. Encourage the use of green building techniques that reduce energy consumption. New building designs should strive to incorporate the latest environmental technologies in project buildings and site design. As redevelopment occurs, the existing buildings should be reused and redesigned to incorporate energy and building material efficiencies.**

2. **Encourage the use of alternative energy sources such as solar, wind and hydrogen power. Provide public examples of uses of alternative energy sources.**

Comment: The plan proposes 5,150 residential dwelling units, 1.4 million square feet of retail space, and 4.5 million square feet of office space in nine development areas. This type of development has a substantial “environmental footprint” that includes the consumption of raw materials, the transport of raw and pre-fabricated materials to the site, and the future consumption of energy in the form of oil, gas, and electricity. The use of environmentally sensitive building techniques should be considered as part of this development to improve its sustainability over time and to reduce its overall footprint on the environment.

Policy 4. Plan land uses appropriately to minimize the affects of noise from Andrews Air Force Base and existing and proposed roads of arterial classification and higher.

- a. **Limit the impacts of aircraft noise on future residential uses through the judicious placement of residential uses.**
- b. **Restrict uses within the noise impact zones of Andrews Air Force Base to industrial and office use.**
- c. **Evaluate development proposals using Phase I noise studies and noise models.**
- d. **Provide for adequate setbacks and/or noise mitigation measures for projects located adjacent to existing and proposed noise generators and roadways of arterial classification or greater.**
- e. **Provide for the use of appropriate attenuation measures when noise issues are identified.**

Comment: Residential uses have been placed in the portions of the site that are away from the higher noise levels of Andrews Air Force Base. Noise has not been addressed from MD 4 or the planned arterials A-52 and A-66. Noise mitigation is discussed in detail in the Environmental Review Section of this memo.

Summary of Master Plan Conformance

The plans as submitted are not in conformance with the master plan. By addressing the recommended conditions found in this memorandum, staff recommends that the Planning Board find that the revised plans will be in conformance with the master plan.

Conformance with the Countywide Green Infrastructure Plan

The subject property contains extensive regulated, evaluation, and network gap areas. The regulated areas of countywide significance, as reflected on the green infrastructure network, do not include all of the regulated areas on the site. There are other streams of local significance that warrant protection and consideration during the design stage.

To be in conformance with the Countywide Green Infrastructure Plan, the designated regulated areas must be preserved with impacts limited to those necessary for development. Evaluation

areas must be protected on-site as much as possible. Wherever network gaps occur, every effort should be made to reconnect the areas that have become fragmented.

As currently designed, the plan is not in conformance with the Green Infrastructure Plan because there are impacts proposed that are not necessary for the development of the site.

The following policies support the stated measurable objectives of the Countywide Green Infrastructure Plan:

Policy 1. Preserve, protect, enhance or restore the green infrastructure network and its ecological functions while supporting the desired development pattern of the 2002 General Plan.

Comment: The 2002 General Plan was amended by the Westphalia sector plan, which calls for a “center” and associated high-density uses on the subject site. The protection of the green infrastructure network and the construction of a dense town center core are not incompatible. The challenge comes in delineating the regulated areas first and then designing around these features. In two places in particular, this concept was not followed: the area of the northwestern “community center” in the middle of a regulated stream and the elimination of 800 linear feet of a channel designated as “Waters of the State” for the construction of office buildings.

There are several other areas of impact that are not necessary to the overall development of the site. These areas include: the placement of the curve north into the site of MC-632 (placed at the intersection of two streams); the provision of the “fringe road” from MC-632 west that then curves north to cross the stream (this results in an additional stream crossing that is not necessary); and the ring roads around the southern portions of the two pods on each side of MC-632, west of the school site (these do not result in direct impacts, but add to the overall percentage of impervious surfaces and do not provide additional benefits). If the conditions recommended in this memorandum are adopted, then conformance with this strategy can be found.

Policy 2. Preserve, protect enhance or restore the green infrastructure network and its ecological functions while supporting the desired development patterns of the 2002 General Plan.

Comment: Preservation of water quality in this area will be provided through the protection of the expanded stream buffers and the application of best stormwater management practices for stormwater management. It is recommended that low-impact development stormwater management methods be applied on this site, to the fullest extent possible.

Policy 3. Preserve existing woodland resources and replant woodland, where possible, while implementing the desired development pattern of the 2002 General Plan.

Comment: If the recommended conditions are approved, the resulting TCPI will be in conformance with the priorities of the Woodland Conservation Ordinance and the Countywide Green Infrastructure Plan.

Summary of Conformance with the Countywide Green Infrastructure Plan

The plans as submitted are not in conformance with the functional master plan. By addressing the recommended conditions found in this memorandum, staff recommends that the Planning Board find that the revised plans will be in conformance with the Countywide Green Infrastructure Functional Master Plan.

Environmental Review

As revisions are made to the plans submitted, the revision boxes on each plan sheet shall be used to describe the changes, the date made, and by whom.

- a. A signed Natural Resources Inventory Plan (NRI/094/06), which included detailed forest stand delineation (FSD), was submitted with the application. The site contains sensitive environmental features such as streams, 100-year floodplain, wetlands, severe slopes, and areas of steep slopes with highly erodible soils. The site also contains 158 specimen trees. As noted below, the applicant has requested that the NRI be revised. The revised plans are currently under review. Because the FSD portion of the NRI has been reviewed in detail, and the FSD meets the submittal requirement for this application type, no additional FSD or NRI information is required with the review of the CSP.

The FSD report describes this site as containing eight different forest stands, for a total of 440.87 acres of woodland on-site. The dominant trees on-site are tulip poplar, red maple, sweetgum, beech, and Virginia pine. Stand A is a 108.22-acre stand of mixed early succession and immature hardwoods, including tulip poplar, sweetgum, and red maple. This stand was selectively harvested approximately five years ago. Stand B is a 212.93-acre stand of immature mixed hardwoods, also dominated by tulip poplar, sweetgum, and red maple. There is evidence of selective harvest in recent years. Stand C is an 8.73-acre stand of immature conifer dominated by Virginia pine. No logging activities appear to have occurred within this stand. Stand D is a 19.45-acre stand of early succession hardwoods including sweetgum and tulip poplar. There is no evidence of recent logging activity, and portions of this stand would be classified as interior forest habitat because areas are located more than 300 feet from the nearest forest edge. Stand E is a 5.13-acre stand of early succession conifers dominated by Virginia pine. A small portion of this stand is considered interior forest habitat. Stand F is a 43.96-acre stand of immature upland hardwoods dominated by hickory, beech, red oak, white oak, and tulip poplar. This stand is a high priority for retention due to its location next to regulated streams, wetlands, and floodplains. There are also portions of the stand classified as forest interior habitat. Stand G is a 25.84-acre stand of mature conifer forest dominated by Virginia pine. There are portions of this stand that are considered interior forest habitat. Stand H is a 16.61-acre stand of mixed hardwood dominated by sweetgum, red maple, black cherry, black locust, and tulip poplar. Portions of this stand are considered interior forest habitat. The total area of the nonforested land on the property is approximately 89.82 acres.

The NRI that has been submitted was approved by the Environmental Planning Section on October 19, 2006. Due to field work performed by the Environmental Planning Section on March 18, 2008, additional regulated stream areas were found on-site. In a letter dated March 26, 2008 to McCarthy and Associates, the Environmental Planning Section requested that these areas be added to the NRI. Mapping detailing the additional streams was included in the letter to McCarthy and Associates. Subsequent to that communication, stream delineation was submitted that eliminated all but the streams regulated by the U.S. Army Corps of Engineers. Because these are not the only streams

regulated at state or local levels, this delineation needed to be expanded to include these items.

On September 24, 2008, staff and the applicant's representatives met with MDE to request that they conduct the field visits necessary to determine the regulated site features. They were only able to send a stream expert (and not a wetland expert) and that field visit occurred on October 14, 2008. No one from MDE has visited the site to determine which of the remaining isolated wetlands are under the state's jurisdiction. At the present time, the applicant is submitting additional information to verify whether or not the wetlands previously delineated on the plans are regulated wetlands, per the Corps of Engineer's 1987 delineation manual.

- b. As noted above, the site contains extensive areas of Patuxent River primary management areas (PMAs) and some associated and isolated wetlands. The full extent of the regulated features on the site has not yet been determined as discussed in comment 1 above; however, the overall conceptual layout can be discussed in terms of impacts to known regulated features.

There are several areas where the impacts to the PMA are excessive and are not necessary for the development of the site in conformance with the desired development pattern of the sector plan. The following discussion references Staff Exhibit "A" prepared November 24, 2008, that notes the locations of the impact areas being discussed. The pink areas shown on the exhibit are the areas of concern. The orange areas are the areas of impact that are considered appropriate.

Area 1: This area is identified as the northwestern "community center" which is proposed to be built in the middle of a regulated stream. The stream is shown on the plans and the impacts include the community center building, several roads, and some townhouses. Another nearby stream segment is also impacted.

During the discussions with the applicant's engineer, the question was asked whether staff would entertain a concept that showed a stormwater management pond in this location. Buildings and roads were never discussed. Staff verbally agreed to review a plan that showed a pond in this location with the caveat that the pond would have to be designed as an amenity with extensive landscaping and community access. This design has, to date, not been submitted.

The proposed design concept also creates additional impacts off-site by setting road connections that would have to be followed on adjacent sites.

Comment: Staff does not support the proposed design in this location. It must be revised to eliminate the extensive impacts to this 700-foot-long stream segment.

Area 2: This impact is located north of the interchange of Suitland Parkway and MD 4. It is understood that the interchange must be in the location shown; however, the plan shows the elimination of 800 linear feet of a channel designated as "Waters of the State" for the construction of office buildings. The stream is over 1,200 feet long on the subject property and approximately 400 linear feet of disturbance is needed for road crossings that are not disputed. The remaining stream segments, while fragmented, still have value.

In addition to the need to preserve the stream segments to be in conformance with the Green Infrastructure Plan, the preservation of the streams and associated woodlands in this area would provide a natural break from the more office-related uses to the west and the town center itself. This natural area will also provide a gateway from the west into the town center and would provide a logical extension to the amphitheater area to the north. The preservation of this area is critical to the overall health of the stream system itself.

Comment: Staff does not support the proposed design in this location. It must be revised to eliminate the extensive impacts to this 1,200-foot-long stream segment. The impacts must be reduced to those necessary for the two stream crossings.

Area 3: Where MC-632 curves to enter the site, there is an intersection of two streams. This road could easily be shortened to bring it onto the site in a place where the impacts will be reduced, preferably to the east.

Comment: Staff does not support the proposed design in this location. It must be revised to eliminate the extensive impacts to the two stream systems in this location.

Area 4: The plans show the provision of a “fringe road” from MC-632 west that then curves north to cross the stream. This design results in an additional stream crossing that is not necessary because there is another road crossing just to the east and there are two ways in and out of this portion of the site. A third access point is not necessary.

Comment: Staff does not support the proposed design in this location. It must be revised to eliminate the extra stream crossing.

Area 5: To the west of the school site, the plan shows two ring roads around the southern portions of the two pods on each side of MC-632. These are single-loaded roads that do not result in direct impacts, but add to the overall percentage of impervious surfaces and the amount of grading necessary for construction. These two roads do not provide additional benefits to the design.

Comment: Staff does not support the proposed design in this location. Eliminate the two ring roads and redesign the layout in this area.

Area 6: To the east of Area 3 an impact is proposed for a small scale road to connect two large surface parking lots. If this road was moved to the south, it would avoid the PMA impact altogether.

Area 7: To the east of Area 5 and north of Area 6, on the north side of the major stream system that runs east to west through the property, there are multiple small impacts whose purpose is not shown. At the submitted scale of one inch equals 200 feet, it is impossible to discern exactly what areas are being proposed for impact. Except for necessary utilities to serve the development that cannot be placed outside the PMA, these impacts need to be eliminated.

Area 8: This area is located in the northeast corner of the site. Because the TCPI does not show any proposed grading or the stormwater management ponds that are shown on the conceptual plans, it is not possible to discern the magnitude or purpose of these impacts. Impacts to the PMA for stormwater management outfall is appropriate, impacts for the grading or construction of the stormwater management pond are not appropriate.

- c. This property is subject to the provisions of the Prince George's County Woodland Conservation Ordinance because the gross tract area exceeds 40,000 square feet and there are more than 10,000 square feet of existing woodland on-site. A Type I tree conservation plan has been submitted.

This 530.04-acre property contains a total of 419.96 acres of woodland outside the floodplain and 20.26 acres inside the floodplain according to the TCPI submitted October 30, 2008. The woodland conservation threshold has been correctly calculated as 76.15 acres. As currently shown, the areas of clearing result in a total requirement of 223.97 acres. The plan proposes to meet the requirement by providing 21.63 acres of woodland preservation, 28.35 acres afforestation/reforestation, and 173.99 acres of fee-in-lieu.

The TCPI was provided on one sheet at a scale of one inch equals 200 feet. At this scale, it is impossible to determine if the woodland conservation areas are shown correctly. In addition, the TCPI has no limits of disturbance. Without plans at a finer scale, it is not possible to make conclusive comments on the plans submitted; however, at the request of the Environmental Planning Section, the plans contain the following note:

“This plan is conceptual and depicts the general layout of uses proposed. At time of preliminary plan, the signed NRI shall be used to delineate the regulated areas on all plan submitted for review. Proposed impacts to the regulated areas will be evaluated as part of the preliminary plan review process.”

As such, staff can recommend approval of the plan subject to the conditions noted below.

One concept shown on the plan is of concern. The reforestation areas appear to encompass every piece of open space on the site, which is ambitious and not realistic. During the review of the preliminary plan, the reforestation areas will need to be reviewed to determine which are feasible and which are not, given the placement of utilities, sight distance issues, aesthetic concerns, etc. The following note must be added to the TCPI:

“The afforestation/reforestation areas on this plan will be reviewed in more detail during the preliminary plan review and review of the future TCPI and TCPII. Afforestation and reforestation areas must be placed so as to provide open space, locations for utilities, sight distance, and to address aesthetic concerns throughout the site.”

- d. The plan shows an excessive amount of fee-in-lieu being used to meet the woodland conservation requirement. Council Bill CB-29-2008 allows for the use of fee-in-lieu, just as any site is allowed to use fee-in-lieu, after exhausting all other woodland conservation options.

Council Bill CB-29-2008 states: “(B) For Regional Urban Community developments in the M-X-T Zone, the woodland conservation and afforestation thresholds shall be fifteen percent (15%) with no requirement for on-site mitigation. A fee-in-lieu of \$0.30 per square foot shall be required.”

As written, this passage allows the fee-in-lieu to be provided at a rate of \$0.30 per square foot, if this option is used. This provision was added because draft legislation has been prepared that proposes an increase in the fee-in-lieu.

A justification for skipping over all the other mitigation methods that come before fee-in-lieu has not been provided. The other priorities are:

- preservation on-site
- areas preserved with selective clearing to improve the forest
- on-site afforestation/reforestation
- landscaping
- off-site afforestation/reforestation
- off-site woodland conservation through preservation

Fee-in-lieu can only be considered when all other options have been exhausted.

- e. This property is located adjacent to MD 4 and portions are within the noise contours of Andrews Air Force Base (AAFB). The site also proposes to construct two arterial roadways, A-52 and A-66. Roadways of arterial classification and greater generate traffic levels and resultant noise levels that are above the state standard of 65 dBA Ldn for residential uses.

A Phase I noise study was not submitted with the CSP application and it does not appear that noise issues have been addressed, except that the residential uses are planned to be constructed in areas outside the highest noise contours of AAFB.

- f. The soils found to occur on this property are in the Adelphia, Bibb, Chillum, Collington, gravel and borrow pits, Matapeake, Sandy land steep, Sassafras, Shrewsbury, Westphalia, and Woodstown. Many of these soils have limitations, but they are generally well drained making them appropriate for infiltration methods of stormwater management.

This information is provided for the applicant's benefit. No further action is needed as it relates to this conceptual site plan. A soils report may be required by the Prince George's County Department of Environmental Resources during the permit process review.

- g. The site has a Stormwater Management Concept Approval Letter (44782-2007-00) and is referenced in the CSP text as being provided in the appendix. This plan was not in the package received by EPS.

The conceptual layout shows only two stormwater management ponds to handle over 400 acres of primarily impervious surfaces and some underground facilities to handle water quality requirements. Based on the existing drainage area map (Sheet 17), there should be many more facilities to handle both the volume of runoff and the quality of the runoff. Council Bill CB-29-2008 allows for the use of "innovative" stormwater techniques. A pipe-and-pond design is not considered an "innovative" technique.

This is an ideal site for infiltration in the areas where the elevation permits direct infiltration and infiltration with drainage systems elsewhere. As part of the overall beautification of this site and to show aesthetically its prominence in the region, bioretention areas are recommended throughout the site. This will increase the overall tree canopy coverage, reduce the overall runoff, and enhance the quality of the runoff.

This will also bring the site into conformance with the new state stormwater regulations which require the use of environmentally-sensitive designs.

Because the concept plan and associated letter were not provided with the CSP package, further review of this information is necessary.

18. **Transportation Planning Section:** The Transportation Planning Section has reviewed the conceptual site plan application.

The applicant prepared and submitted a traffic impact study with a revised date of July 2008. Prior studies dating back to March 2008 were submitted and were found to be unacceptable to staff based on differing opinions on trip generation rates. After discussions with staff regarding the trip generation rates for some of the proposed uses, the applicant provided a revised study. Upon receiving the July 2008 revised study, staff became aware that the traffic study did not adequately apply the guidelines governing the use of mitigation. Specifically, a traffic facilities mitigation plan (TFMP) was required, but one was not submitted, and secondly, the applicant assumed the use of mitigation procedures at intersections along MD 223, a corridor where mitigation is not allowed. Consequently, the applicant was required, yet again, to provide supplemental information to staff, specifically to fully address the use of mitigation where it is applicable, as well as to evaluate the intersections along MD 223 based on the regional center threshold of LOS E.

On Tuesday, November 4, 2008, staff received a supplemental traffic analysis that evaluates the intersections along MD 223, as well as a TFMP that evaluated the intersection of MD 4 and Forestville Road. The findings and recommendations outlined below are based upon a review of these materials (including portions of the July 2008 study) and analyses conducted by the staff of the Transportation Planning Section, consistent with the "Guidelines for the Analysis of the Traffic Impact of Development Proposals."

TRAFFIC IMPACT STUDY

Pursuant to the scoping agreement between the applicant and staff, the traffic impact study identified the following intersections as the ones on which the proposed development would have the most impact:

EXISTING CONDITIONS		
Intersection	AM (LOS/CLV)	PM (LOS/CLV)
1 - MD 4 & Forestville Road	F/1785	E/1502
2 - MD 4 & Westphalia Road/Old Marlboro Pike	E/1472	F/1723
3 - MD 4 & Suitland Parkway	F/2350	F/1903
4 - MD 4 & Dower House Road	F/1808	E/1486
5 - MD 223 & Old Marlboro Pike – MD 4 WB On-Ramps **	B/14.8 seconds	B/11.7 seconds
6 - MD 223 & MD 4 WB Off-Ramps **	B/14.5 seconds	B/13.8 seconds
7 - MD 223 & MD 4 EB On-Ramps **	E/40.7 seconds	E/44.5 seconds
8 - MD 223 & Marlboro Pike – Osborne Road	D/1335	E/1524
9 - MD 223 & Perrywood Road **	F/72.8 seconds	F/61.8 seconds
10 - MD 223 & Dowerhouse Road	B/1066	D/1374
11 - MD 223 & Rosaryville Road	B/1120	E/1477
12 - Old Marlboro Pike & Ritchie Marlboro Road	D/1339	D/1328
**Unsignalized intersections are analyzed using the Highway Capacity Software. The results show the level-of-service and the intersection delay measured in seconds/vehicle. A level-of-service “E” which is deemed acceptable corresponds to a maximum delay of 50 seconds/car. For signalized intersections, a CLV of 1450 or less is deemed acceptable as per the <i>Guidelines</i> .		

The traffic study identified thirty nine background developments (including Smith Home Farm) whose impact would affect some or all of the study intersections. Additionally, an annual growth rate of two percent per year (through 2017) was applied to the existing traffic counts along MD 4 and one percent along the other roads. A second analysis was done to evaluate the impact of background developments on the existing infrastructure. By definition, a background analysis evaluates traffic by combining existing traffic with projected traffic from approved developments. The analysis revealed the following results:

BACKGROUND CONDITIONS		
Intersection	AM (LOS/CLV)	PM (LOS/CLV)
1 - MD 4 & Forestville Road	F/2435	F/2055
2a - MD 4 WB Ramps & Westphalia Road	A/720	A/759
2b - MD 4 EM Ramps & Old Marlboro Pike	A/511	A/704
3a - MD 4 SB Ramps & Suitland Parkway	A/962	B/1101
3b - MD 4 NB Ramps & Presidential Parkway	A/926	A/854
4a - MD 4 SB Ramps & Dowerhouse Road	A/439	A/586
4b - MD 4 NB Ramps & Dowerhouse Road	A/558	A/723
5a - Old Marlboro Pike & Melwood Road	A/809	A/505
5b - Old Marlboro Pike & MD 4 WB Off-Ramp	A/669	C/1196
6 - Old Marlboro Pike & Presidential Parkway	A/760	A/587
7 - MD 223 & MD 4 EB On-Ramps	E/1482	A/995
8 - MD 223 & Marlboro Pike – Osborne Road	F/1686	F/1968
9 - MD 223 & Perrywood Road **	F/556.5 seconds	F/632.2 seconds
10 - MD 223 & Dowerhouse Road	F/1684	F/1925
11 - MD 223 & Rosaryville Road	F/1611	F/2055
12 - Old Marlboro Pike & Ritchie Marlboro Road	F/1665	F/1791
**Unsignalized intersections are analyzed using the Highway Capacity Software. The results show the level-of-service and the intersection delay measured in seconds/vehicle. A level-of-service “E” which is deemed acceptable corresponds to a maximum delay of 50 seconds/car. For signalized intersections, a CLV of 1450 or less is deemed acceptable as per the <i>Guidelines</i> .		

An analysis of the traffic data under “total” conditions represents a combination of background traffic and site-generated traffic. The site-generated traffic was determined based on the following uses:

	Morning Peak Hour			Evening Peak Hour		
	In	Out	Total	In	Out	Total
Residential						
600 Rooms Hotel-Motel	210	180	390	270	210	480
178 Single Family Units	27	107	134	104	56	160
1,715 Apartment Units	178	714	892	669	360	1029
2,315 Apartment Units (high rise)	139	556	695	602	324	926
Total	554	1557	2111	1645	950	2595
<i>Less Internal trips</i>	<i>-43</i>	<i>-38</i>	<i>-81</i>	<i>-234</i>	<i>-139</i>	<i>-373</i>
Net New Trips	511	1,519	2,030	1,411	811	2,222
Office						
1,000,000 sq. ft. General Office (equation)	1041	142	1183	204	995	1199
2,240,000 sq. ft. General Office (average)	3045	427	3472	561	2777	3338
Total	4086	569	4655	765	3772	4537
<i>Less Internal trips</i>	<i>-8</i>	<i>-19</i>	<i>-27</i>	<i>-50</i>	<i>-64</i>	<i>-114</i>
Net New Trips	4078	550	4628	715	3708	4423
Retail						
1,194,000 sq. ft. Shopping Center	423	270	693	1544	1673	3217
Less Internal trips	<i>-46</i>	<i>-40</i>	<i>-86</i>	<i>-170</i>	<i>-251</i>	<i>-421</i>
Net External Trips	377	230	607	1374	1422	2796
<i>Less Pass-by trips (19%)</i>	<i>-72</i>	<i>-44</i>	<i>-116</i>	<i>-261</i>	<i>-270</i>	<i>-531</i>
Net New Trips	305	186	491	1,113	1,152	2,265
Total Net New Trips	4,894	2,255	7,149	3,239	5,671	8,910

Using trip generation rates from the “Guidelines for the Analysis of the Traffic Impact of Development Proposals,” as well as the Institute of Transportation Engineer’s (ITE) *Trip Generation Manual, 7th Edition*, the study has determined that the proposed development, based on the above-mentioned uses, would generate a net total of 7,149 AM (4,894 in and 2,255 out) peak-hour trips, and 8,910 PM (3,239 in and 5,671 out) peak-hour trips. Using these site-generated trips, an analysis of total traffic conditions was done and the following results were determined:

TOTAL CONDITIONS		
Intersection	AM (LOS/CLV)	PM (LOS/CLV)
1 - MD 4 & Forestville Road With improvements (MITIGATION)	F/2611 F/1749	F/2452 F/1804
2a - MD 4 WB Ramps & Westphalia Road	A/720	A/759
2b - MD 4 EM Ramps & Old Marlboro Pike	A/511	A/704
3a - MD 4 SB Ramps & Suitland Parkway	D/1388	E/1477
3b - MD 4 NB Ramps & Presidential Parkway	D/1400	B/1093
4a - MD 4 SB Ramps & Dowerhouse Road	B/1036	E/1462
4b - MD 4 NB Ramps & Dowerhouse Road	A/894	D/1404
5a - Old Marlboro Pike & Melwood Road	D/1325	A/777
5b - Old Marlboro Pike & MD 4 WB Off-Ramp	C/1196	A/925
6 - Old Marlboro Pike & Presidential Parkway	B/1044	C/1246
7 - MD 223 & MD 4 EB On-Ramps With improvements	F/2072 D/1406	F/2186 E/1582
8 - MD 223 & Marlboro Pike-Osborne Road With improvements	F/1839 C/1186	F/2111 E/1528
9 - MD 223 & Perrywood Road (Unsignalized) With separate thru/left on SB MD 223 +(signal) With 2-lane approach on Perrywood Road + signal	F/1485 Seconds E/1515 E/1551	F/2465 Seconds F/1610 D/1434
10 - MD 223 & Dowerhouse Road With improvements	F/2157 E/1597	F/2630 E/1453
11 - MD 223 & Rosaryville Road With improvements	F/2082 D/1393	F/2668 E/1467
12 - Old Marlboro Pike & Ritchie Marlboro Road	F/1665	F/1791

The results shown in the table above have indicated that there are several intersections that would operate unacceptably under total traffic conditions. To address those inadequacies, the following improvements were proposed in the traffic study:

- a. **MD 4 and Forestville Road Intersection**
 - Add a third westbound through lane along MD 4.
 - Add a second northbound double left turn lane along Forestville Road at MD 4.
 - Add a second northbound through lane along Forestville Road at MD 4.
 - Convert the southbound right turn lane into a combined through-and-right lane.
 - Add a second southbound left turn lane along Forestville Road at MD 4.
 - Rebuild the existing traffic signal.
- b. **MD 4 and Westphalia Interchange**
 - Construct an interchange as detailed which will be prepared under the Surplus Capacity Reimbursement Procedure (SCRPP)
- c. **MD 4 and Suitland Parkway**
 - The State Highway Administration will construct this new interchange and the applicant will provide right-of-way, resulting in full funding.
- d. **MD 4 and Dowerhouse Road**
 - The State Highway Administration will construct this new interchange and the applicant will provide right-of-way. The construction timing will be part of the future phasing analysis.
- e. **MD 4 and MD 223 Interchange**
 - The applicant will rebuild this interchange as detailed on Exhibit 12 as Alternate P-1.
 - Install new traffic signals at Old Marlboro Pike and Presidential Parkway, Old Marlboro Pike and Melwood Road, and Old Marlboro Pike and MD 4 WB off-ramp.
 - Construct a second southbound left turn along MD 223 at the MD 4 EB on-ramp.
 - Widen the MD 4 EB on-ramp to accept the southbound double left movement.
 - Provide a third NB through lane along MD 223 at the MD 4 EB on-ramp.
 - Install a traffic signal at the intersection of MD 223 and MD 4 EB off-ramp—MD 4 EB on-ramp.
- f. **MD 223 and Marlboro Pike**
 - Construct a southbound double left turn lane.
 - Modify the traffic signal.
 - Provide separate left, through, and right turn lanes on the eastbound approach.
- g. **MD 223 and Perrywood Road**

- Conduct a signal warrant study and install the signal (or other less costly warranted traffic controls) if deemed warranted by the appropriate operating agency.

h. MD 223 and Dowerhouse Road

- Create a double left, a through, and a separate right turn lane on the northbound approach along MD 223.
- Create a left turn, a through, and a shared through-and-right lane on the southbound approach along MD 223.
- Modify the traffic signal.

i. MD 223 and Rosaryville Road

- Create a second eastbound left turn lane along MD 223 to northbound MD 223.
- Create a second through lane along southbound MD 223.
- Create a double left turn along Rosaryville Road.
- Modify the traffic signal.

With all of the improvements in place, the analyses show that all of the critical intersections along MD 223 will operate adequately and the proffered improvements at the MD 4/Forestville Road intersection will reduce the site's critical trips by greater than 100 percent.

STAFF REVIEW and COMMENTS

In addition to staff, the traffic study was also reviewed by representatives of the Department of Public Works and Transportation (DPW&T), as well as the State Highway Administration (SHA). In a memorandum to staff from DPW&T (Issayans to Burton) dated May 20, 2008, Mr. Issayans noted the following:

“In addition to the improvements noted in the study, the developer should be conditioned for the following improvements:

- Old Marlboro Pike @ Ritchie Marlboro Road will have a level of service “F” in 2017 in both the a.m. and p.m. peak hours. Additional through and turn lanes are necessary on Ritchie Marlboro Road for capacity.
- It should be noted that the intersection of Marlboro Pike/Osborne Road @ MD 223, Perrywood Road @ MD 223, Dowerhouse Road @ MD 223, Forestville Road @ MD 4 and Rosaryville Road @ MD 223 are still at a level of service “F” with the proposed improvements.
- We do not totally agree with the proposed storage lengths at several of the studied intersections. However, since all the intersections are under the jurisdiction of the Maryland State Highway Administration, they will have the final decision as to the recommended geometric adequacies of the proposed improvements.”

Similar comments were made in a November 10, 2008, letter to staff (Issayans to Burton) in response to the November 4, 2008, supplemental traffic analysis, as well as the TFMP.

Staff's response to DPW&T concerns are as follows:

- While the Old Marlboro Pike at Ritchie Marlboro Road intersection shows a projected LOS F under both background and total traffic, all of the changes in level-of-service are attributed to pipeline development only. Based on the traffic distribution, none of the site traffic will affect this intersection.
- The November 4, 2008 supplemental traffic study recommends improvements at the intersections along MD 223. Four of the five intersections along MD 223 were projected to operate with LOS E, which is the minimum standard for properties designated as regional centers. Staff is recommending additional improvements at the Perrywood Road intersection with MD 223 to provide at least a LOS E.

In response to the July 2008 revised study, staff is in receipt of a September 2, 2008 letter from SHA (Foster to Burton), in which many of the traffic study recommendations at most of the critical intersections were reiterated. Objections were raised however, with the applicant's assumption that SHA will be constructing the interchange at MD 4 and Dowerhouse Road. The letter stated that "the report assumed that SHA will be constructing interchanges at MD 4 at Suitland Parkway and MD 4 at Dowerhouse Road. SHA will be constructing only the MD 4 at Suitland Parkway interchange. The MD 4 at Dowerhouse Road interchange will need to be funded from an alternative source other than SHA."

Subsequent to the September 2, 2008 letter from SHA, staff has gleaned from meetings with SHA representatives, as well as through electronic correspondence, that changes to the funding status of several projects within the current Consolidated Transportation Program (CTP) FY 2008–2013 are being sought by the Maryland Department of Transportation (MDOT). In an effort to evaluate the impact of the impending funding changes on some local projects, staff requested documentation from SHA outlining the impact of these changes. To that end, staff is in receipt of a September 26, 2008 letter from the then Director of Planning and Preliminary Engineering, Mr. Raja Veeramachaneni to staff. Among the salient points of the letter are the following:

"The Maryland Department of Transportation (MDOT) assessed the budgetary impacts of the current fiscal situation and made some difficult decisions in developing the draft FY 2009–2014 Consolidated Transportation Program (CTP). While I am pleased that all safety, bridge, and system-preservation funding remains intact, I regret that construction funding for several projects were indefinitely deferred. Those projects include the following:

- **MD 4/Suitland Parkway Interchange**—This project was fully funded, except \$13.6 million for right-of-way purchases. However, the funds have been indefinitely deferred, and the project has been included in the Development and Evaluation (D&E) Program of the new draft CTP. The SHA will continue working with developers, M-NCPPC, and Prince George's County toward right-of-way donations for the project."

While it is the intent of MDOT to defer funding for the MD 4/Suitland Parkway interchange, the guidelines states that "Transportation improvements that should be used for traffic studies as part of the required test for adequacy must have 100 percent of the construction funds programmed in either the adopted county CIP or the current state CTP." It is staff's opinion that the applicant has met this test.

Westphalia Sector Plan

The *Approved Westphalia Sector Plan and Sectional Map Amendment* (2007) recommends an extensive road network which impacts the subject application. All of the planned roads that were proposed in the sector plan's transportation network are accurately represented in the proposed application.

STAFF FINDINGS

- a. The application is a conceptual site plan for 530.27 acres of land in the M-X-T Zone. The proposed development would generate 7,149 AM (4,894 in and 2,255 out) peak-hour trips, and 8,910 PM (3,239 in and 5,671 out) peak-hour trips. These trip projections were determined using the "Guidelines for the Analysis of the Traffic Impact of Development Proposals," as well as the Institute of Transportation Engineer's (ITE) *Trip Generation Manual*, 7th Edition.
 - b. The traffic generated by the proposed conceptual plan would impact the following intersections:
 - MD 4 and Forestville Road
 - MD 4 and Westphalia Road/Old Marlboro Pike
 - MD 4 and Suitland Parkway
 - MD 4 and Dower House Road
 - MD 223 and Old Marlboro Pike—MD 4 WB on-ramps **
 - MD 223 and MD 4 WB off-ramps **
 - MD 223 and MD 4 EB on-ramps **
 - MD 223 and Marlboro Pike—Osborne Road
 - MD 223 and Perrywood Road **
 - MD 223 and Dowerhouse Road
 - MD 223 and Rosaryville Road
 - c. None of the intersections identified in finding (b) above is programmed for improvement with 100 percent construction funding within the next six years in the current Maryland Department of Transportation (MDOT) Consolidated Transportation Program or the Prince George's County Capital Improvement Program with the exception of the following:
 - MD 4 and Suitland Parkway—(MDOT CTP FY 2008–2013) **
 - MD 223 and Dowerhouse Road (CIP 2008–2013, FD669451)
 - MD 223 and Rosaryville Road (CIP 2008–2013, FD669451)
- **As stated previously, the MD 4/Suitland Parkway intersection is funded for upgrade to an interchange in MDOT's current CTP (FY 2008–2013). Staff is in receipt of a September 26, 2008, letter from SHA, indicating that funding for this intersection upgrade is indefinitely deferred. The current CTP has a validity period beginning July 1, 2008 and ending June 30, 2009. Consequently, based on the provisions outlined in Subtitle 24-124(a) (1) of the Subdivision Regulations, it is the opinion of our legal staff that the project can still be used to meet the transportation adequacy requirement.
- d. The subject property is located within the Developed Tier, as defined in the General Plan (2002) for Prince George's County. However, as part of the approval of the *Approved Westphalia Sector Plan and Sectional Map Amendment*, the subject property was

designated as a regional center. Consequently, the subject property is evaluated according to the following standards:

Links and signalized intersections: Level-of-service (LOS) E, with signalized intersections operating at a critical lane volume (CLV) of 1,600 or better.

Unsignalized intersections: *The Highway Capacity Manual* procedure for unsignalized intersections is not a true test of adequacy, but rather an indicator that further operational studies need to be conducted. Vehicle delay in any movement exceeding 50.0 seconds is deemed an unacceptable operating condition at unsignalized intersections. In response to such a finding, the Planning Board has generally recommended that the applicant provide a traffic signal warrant study and install the signal (or other less costly warranted traffic controls) if deemed warranted by the appropriate operating agency.

- e. The following intersections identified in finding (b) above, when analyzed with the total future traffic as developed using the guidelines, were not found to be operating at or better than the policy service level defined in finding (d) above:

- MD 4 and Forestville Road
- MD 4 and Dowerhouse Road
- MD 223 and Old Marlboro Pike—MD 4 WB on-ramps **
- MD 223 and MD 4 WB off-ramps **
- MD 223 and MD 4 EB on-ramps **
- MD 223 and Marlboro Pike—Osborne Road
- MD 223 and Perrywood Road **
- MD 223 and Dowerhouse Road
- MD 223 and Rosaryville Road

- f. The applicant has agreed to provide the following improvements to the intersections, in consideration of the findings in finding (e) above:

MD 4 and Forestville Road Intersection

- Add a third westbound through lane along MD 4.
- Add a second northbound double left turn lane along Forestville Road at MD 4.
- Add a second northbound through lane along Forestville Road at MD 4.
- Convert the southbound right turn lane into a combined through-and-right lane.
- Add a second southbound left turn lane along Forestville Road at MD 4.
- Rebuild the existing traffic signal.

MD 4 and Westphalia Interchange

- Construct an interchange as detailed which will be prepared under the SCRP.

MD 4 and MD 223 Interchange

- The applicant will rebuild this interchange as detailed on Exhibit 12 as Alternate P-1.
- Install new traffic signals at Old Marlboro Pike and Presidential Parkway, Old Marlboro Pike and Melwood Road, and Old Marlboro Pike and MD 4 WB off-ramp.

- Construct a second southbound left turn along MD 223 at the MD 4 EM on-ramp.
- Widen the MD 4 EB on ramp to accept the southbound double left movement.
- Provide a third NB through lane along MD 223 at the MD 4 EB on-ramp.
- Install a traffic signal at the intersection of MD 223 and MD 4 EB off-ramp—MD 4 EB on-ramp.

MD 223 and Marlboro Pike

- Construct a southbound double left turn lane.
- Modify the traffic signal.
- Provide separate left, through and right turn lanes on the eastbound approach.

MD 223 and Perrywood Road

- Conduct a signal warrant study and install the signal (or other less costly warranted traffic controls) if deemed warranted by the appropriate operating agency.

MD 223 and Dowerhouse Road ++

- Create a double left, a through, and a separate right turn lane on the northbound approach along MD 223.
- Create a left turn, a through, and a shared through-and-right lane on the southbound approach along MD 223.
- Modify the traffic signal.

MD 223 and Rosaryville Road ++

- Create a second eastbound left turn lane along MD 223 to northbound MD 223.
- Create a second through lane along southbound MD 223.
- Create a double left turn along Rosaryville Road.
- Modify the traffic signal.

++The improvements associated with the intersections along MD 223 at Rosaryville Road and Dowerhouse Road are projected to operate adequately as a result of upgrades that are funded in the County CIP. As part of the funding schedule for the CIP, there is a provision for developer contribution, consequently, staff is still requiring that the applicant participate in this funding contribution by providing a pro rata contribution.

A pro rata contribution of \$812.00 per dwelling unit was previously included as a condition of approval in the following Planning Board resolutions:

Mill Creek—PGCPB Resolution No. 05-232, November 3, 2005

Brazelton—PGCPB Resolution No. 06-119, May 18, 2006

In the current approved CIP (FY 2008–2013), the overall cost is listed as \$2,625,000 with \$1,810,000 coming from developer contributions. It is worth noting, however, that these cost estimates were established for the County's FY 1992–1997 approved Capital

Budget. In the current MDOT CTP for FY 2008–2013, the cost associated with the improvement at MD 223 at the Rosaryville Road intersection is \$5,148,000.

Information presented in the traffic study indicated that under total traffic condition, an average of 4,571 peak-hour trips will pass through this intersection. Of that number, 1,085 trips will come from the subject application. Since the proposed development will represent 23.74 percent of the total traffic, then the applicant is proffering its commensurate share of the cost which is calculated as:

$$23.74\% \times \$5,148,000 = \$1,221,960$$

For every average peak-hour trip the proposed development generates, its pro rata share will be $\$1,221,960/1,085 = \$1,126.23$ per trip.

- g. ALL of the intersections identified in finding (b) above, when analyzed with the improvements identified in finding (f) above and total future traffic as developed using the guidelines, were found to be operating at or better than the policy service level defined in finding (d) above, with the exception of:

MD 4 and Forestville Road
MD 4 and Dowerhouse Road

- h. Regarding finding (g) above, the traffic study has assumed that funding exists within the current SHA CTP for the construction of the interchange at MD 4 and Dowerhouse Road. However, neither staff nor any representative of SHA can verify that such funding exists. Since the analyses of this intersection was predicated on an interchange being built, and there is no evidence that such an interchange has full funding in any current CIP/CTP, then staff will recommend that a condition be placed on this application for the applicant to provide funding for this interchange.
- i. All of the analyses for the intersection of MD 4 and Forestville Road show that the intersection will not operate within the required adequacy threshold. The intersection is eligible, however, for the use of mitigation pursuant to Subtitle 24 of the Subdivision Regulations and the guidelines. On November 4, 2008, staff received a transportation facilities mitigation plan (TFMP), which was subsequently referred to SHA for review. Staff is in receipt of a December 1, 2008 response letter from SHA in which SHA made no objections to the applicant's proposed mitigation improvements. The proffered improvements will mitigate the total CLV's by 490 percent in the AM peak hour and 490percent in the PM peak hour.

- 19. **Community Planning South Division:** In a memorandum dated December 4, 2008 (Rovelstad to Lindsay), the Community Planning South Division made the following findings and determinations.

General Plan

This application is consistent with the 2002 General Plan (as amended by the 2007 Westphalia sector plan) Development Pattern policies for a regional center in the Developing Tier. This application proposes a modification in boundaries between the Core and Edge areas which are consistent with the policies and strategies of the revised General Plan and the approved 2007 Westphalia sector plan.

Master Plan

This application generally conforms to the 2007 *Approved Westphalia Sector Plan and Sectional Map Amendment* policies for mixed uses at the regional center. The illustrative site plans included in the sector plan demonstrate one concept for implementing the development strategies and design principles recommended for this regional center. The conceptual site plan (CSP) and general design standards submitted by this application demonstrates another concept which, with revisions and clarifications listed below, also conforms to the development strategies and design principles recommended by the sector plan.

Other Determinations

This conceptual site plan establishes the regulations for review of subsequent development applications on this property. Council Bill CB-78-2006 revised the review criteria for conceptual site plans in the M-X-T Zone under certain circumstances, which apply in the Westphalia sector plan area, to establish master plan design guidelines or standards and referenced exhibits in the public record as important review criteria for development regulations to be established by the conceptual site plan. Exhibits 44 and 45 in the public record for the 2007 *Approved Westphalia Sector Plan and SMA* pertain to review of this application.

Flight operations at Andrews Air Force Base yield high noise impacts (65–70 dBA and 70–75 dBA) on the western portion of this application. CSP maps should be revised to show high noise areas and interior acoustical buffering should be required for all structures built in high noise areas.

The CSP-07004 maps should be revised to:

- a. Show buffer area along the full length of historic Melwood Road including the Fringe area.
- b. Recommend a location for a medical facility (public or private).
- c. Recommend a site for a possible future library.
- d. Show bikeway corridor trails along major roads and hiker/biker/equestrian trails along Cabin Branch and Back Branch greenways.

The CSP-07004 text (pp. 11–34) should be revised to:

- a. Dedicate a \$3,500 fee for each dwelling unit for construction of the Westphalia central park.
- b. Quantify the proposed mix of public/quasi-public uses in the Edge area and if necessary, revise proposals to conform to the recommended range.
- c. Clarify the proposed level of development and show consistent numbers on CSP Map 11, in the text tables for phasing, and the transportation analysis—all are different.
- d. Incorporate omitted sector plan design principles for the Core, Edge, and Fringe areas in the CSP text as criteria to be included in subsequent development review procedures.
- e. Emphasize that proposed commercial land uses in Edge areas, including live-work structures, need to strictly conform to all sector plan design principles, particularly with

respect to scale, site and building design, and parking. On-street parking should be designed to contribute to parking requirements for commercial uses in Edge areas.

- f. Require a range of lot sizes for single-family attached dwelling units in the town center with a minimum of 1,000 square feet.
- g. Incorporate the regulations of CB-29-2008 which are applicable to a regional urban center such as this application, particularly with respect to townhouse and attached dwelling unit criteria for the percentage of total units, lot size, living area, units in a row, and building widths.

The CSP-07004 General Design Guidelines and Standards (pp. 35–43) should be revised to:

- a. Clarify inconsistent terminology used to describe roads in the CSP text, on road identification maps, and on road section illustrations.
- b. Strictly limit potential for front-loaded garage townhouses.
- c. Clearly restrict permitted drive-through commercial services to areas behind buildings or not visible from streets.

Prior to approval of a preliminary subdivision plan (or a special purposed detailed site plan covering the whole site), the following items need to be determined to ensure they will be addressed during review of each incremental detailed site plan submitted subsequently:

- a. Evaluate accessibility, safety, and traffic control needs for the circular public space within public road MC-637, or propose an alternative road design or location for the public spaces.
- b. Establish gateway design themes and concepts.
- c. Define the responsibility for construction and ownership of other public spaces, recreation, and open space facilities proposed in the town center and transit center.
- d. Define a comprehensive organizational structure and financing system to manage and maintain the public, quasi-public, and common ownership infrastructure networks and amenities, such as streets, sidewalks, recreation facilities, open spaces, and management operations.
- e. Define a phasing program with balanced proportions of concurrent commercial and residential development within both the center and the Core and a comprehensive method for tracking throughout the life of this project; consider requiring a cyclical review to evaluate and update phasing targets, perhaps every five years.

Approval of this CSP should reference all the maps and illustrations presented in the application (as revised herein or in any subsequent comprehensive review) as guidelines for approval of subdivision and each detailed site plan for the duration of this project.

BACKGROUND

- Location:** The property is located on the north side of Pennsylvania Avenue (MD 4) between the intersection of Suitland Parkway and Woodyard Road.
- Size:** 530.27 total acres, including several non-contiguous parcels along existing Presidential Parkway near the MD 4 intersection in the Fringe area.
- Existing Uses:** These properties are largely wooded, with smaller areas of agricultural fields, and several residential homes and agricultural buildings.
- Proposal:** This conceptual site plan (see CSP Map 11) proposes a vertically and horizontally mixed-use commercial/residential project that includes (Note: The CSP phasing plan and the CSP transportation analysis each show different residential and commercial numbers):

Residential Units—Up to 5,000 total units

Single-Family	150–200
Townhouse	1,650–1,850
Multifamily	2,350–3,100

Commercial—

Retail	800,000–1,400,000 square feet of floor area
Office	4,000,000–4,500,000 square feet of floor area
Hotel	Three hotels± (approximately 600 rooms)

Community Features/Sites (see CSP Map 16)

Transit Center
Police/Fire Station
Cultural Arts Center
Amphitheater
Urban Elementary School
Urban Park and Community Centers
Open space/buffers along small stream valleys and historic Melwood Road

GENERAL PLAN, MASTER PLAN AND SMA

- 2002 General Plan:** This application is located in a regional center along the MD 4 Corridor in the Developing Tier. The vision for centers and corridors is mixed residential and nonresidential uses at moderate to high densities and intensities, with a strong emphasis on transit-oriented development.

- Master Plan:** 2007 *Approved Westphalia Sector Plan and Sectional Map Amendment*. (CR-2-2008 (DR-2))

- Planning Area/Community:** Planning Area 78/Westphalia

- Land Use:** The sector plan recommends development of an urban mixed-use town center with a defined core, edge, and fringe, including mixed residential and nonresidential uses at medium to high densities and intensities,

ample public spaces suitable for public events, and a strong emphasis on pedestrian- and transit-oriented design.

Environmental:

Sector Plan Map 5: Green infrastructure shows regulated areas, evaluation areas, and network gaps on the property of this application.

Sector Plan Map 6: Primary and secondary corridors show a primary environmental corridor along Cabin Branch on the western periphery of the property and a secondary environmental corridor along Back Branch, across the southern part of the site. Refer to the Environmental Planning Section referral for conformance with the policies of the Green Infrastructure Plan.

NOTE: A December 2007 Air Installation Compatible Use Zone Study (AICUZ) indicates that flight operations at Andrews Air Force Base yield high noise impact areas (65–70 dBA and 70–75 dBA) on the western portion of this application, which are somewhat different than the previous noise contours shown on the plan land use map. Interior acoustical buffering should be required for all structures built in high noise areas.

Historic Resources:

No historic sites or resources are indicated on the subject property. However, the eastern and northeastern portions of the site front on Melwood Road, which is identified as both historic and scenic. The plan requires a buffer along Melwood Road and the adjacent neighborhood with a minimum depth of 40 feet and an average depth of 150 feet (see CR-2-2007 (DR-2), Finding (e), p. 6). A buffer area is shown on CSP Map 11 along the central and northern segments of Melwood Road, but not the southern segment adjacent to the Fringe area. The buffer area along the west side of Melwood Road needs to be shown in the Fringe area.

Transportation:

Council Resolution CR-2-2007 (DR-2) added a new design principle to the transportation element: “Design a Town Center road network that reflects the sector plan’s design principles for development with an urban character, provides functional continuity with the sector plan transportation network, and needed capacity for adequate circulation of non-motorized as well as motorized transportation on internal streets.” (An urban grid of interconnected streets is illustrated as the intended development pattern evolving from the proposed CSP development regulations and concepts.)

Pennsylvania Avenue /MD 4 (F-6) is located along the southern boundary of this property and is recommended for improvement to freeway standards with grade-separated interchanges. Multiple road access points are recommended for this site:

Existing access is from:

- **Presidential Parkway at MD 4**—to be upgraded and extended as major collector road MC-634 and arterial road A-66 (on CSP)

- **Woodyard Road/MD 223 (A-53) and Melwood Road at MD 4**—this interchange is to be upgraded to include connection with Old Marlboro Pike (C-604) similar to Alternative “N” identified during the plan public hearing or another alternative approved by the Maryland State Highway Administration in subsequent design review. (on CSP)
- **Marlboro Pike (C-604)**—a collector road that provides local access from the east at the interchange with MD 223 and Melwood Road (Not shown on CSP Map 11, but illustrated on other maps pertaining to character areas, phasing, and road designs)

Future access is proposed from:

- **Dowerhouse Road** at a new interchange with MD 4 extending north as arterial road A-52 and major collector road MC-637. (on CSP)
- **MC-637, MC-632 and C-636**—unnamed new roads extending south from the adjacent Smith Homes Farm project. (on CSP)

Sector Plan Map 7A: Metro Line Extension shows a transit station location on the north side of MD 4, east of the proposed Dowerhouse Road interchange at the edge of the Core area, initially as a Park and Ride/bus transit site that could evolve into a rail station extended from the Branch Avenue Metro as the town center develops. (Transit site shown on CSP)

Melwood Road Improvement: “As determined by the Department of Public Works and Transportation, adequate safety roadway improvements for Melwood Road between MD 4 and new road MC-632, including traffic calming devices, should be bonded for construction prior to issuance of building permits for the Westphalia Center development project.” (CR-2-2007 (DR-2), Finding (d), p. 6 and SMA Amendment 1, pp. 9–10)

Public Facilities:

Sector Plan Map 9: Public Facilities show a number of public facility sites recommended within this center:

- Police and fire stations (Site shown on CSP)
- Library (Site not specifically shown on CSP)
- Elementary school—urban model (Site shown on CSP)
- Medical facility—public or private (Not shown on CSP)

The potential locations for a library and a medical facility need to be identified on the CSP.

Parks and Trails:

Map 10: Parks and open space show recommendations for a Westphalia Town Center Park/Square and sections of the Cabin Branch and Back Branch greenways within this application (shown on CSP). The Melwood Trail greenway is located along the eastern boundary of this site (not shown on CSP).

Map 8: The trail network shows bikeway corridor trails that are recommended along major roads and hiker/biker/equestrian trails that are proposed within the segments of Back Branch and Cabin Branch within the town center area (not shown on CSP). The Melwood Legacy Trail is shown along the eastern boundary of the town center (not shown on CSP). Local pedestrian urban walkways and bikeways are recommended throughout the center to provide multiple nonautomotive connections to and between neighborhoods within the center and to surrounding communities.

Development Pattern Element Policy 1, Strategy 2, recommends: “A minimum of one public space in a prominent, centralized location of the town center Core at a minimum of three acres in size.” The CSP shows three to five public spaces in the Core area totaling more than three acres, the largest of which is 1.7 acres emulating the design of DuPont Circle in the District of Columbia. It is located across the street from another relatively large public use facility, the Cultural Arts Center. The distribution of useable public spaces has some advantages in terms of accessibility to people in and around the Core area. The main concern is that the proposed 1.7-acre space is located in the midst of a major collector road (MC-637) somewhat north of the Dowerhouse Road interchange. Unlike DuPont Circle, it will not have an underpass for through traffic. As such, there is a question as to the volume of traffic involved, the safety of accessibility, and the traffic control methods that may be needed. These issues should be addressed prior to subdivision, and if necessary, an alternative road design or park site identified.

In addition, a large M-NCPPC, Westphalia central park, facility is recommended at the northern edge of the urban town center, on the Smith Homes Farm and Woodside Village development project sites, as a unique recreation feature for the entire Westphalia sector plan area. In order to construct and maintain the proposed variety of active and passive recreation facilities in the central park, a fee of \$3,500 per dwelling unit built in the Westphalia sector plan area is recommended. A network of local park sites and recreation facilities (private or public) are recommended within each neighborhood area. It should be determined who will build and maintain the park facilities and open spaces shown on the site plan. (Park sites are shown on CSP)

SMA/Zoning:

The 2007 *Approved Westphalia Sector Plan and Sectional Map Amendment* rezoned the subject property from the I-3 and R-A Zones to the M-X-T Zone. (Table 5: Proposed Zoning Changes, SMA Change 1, Preliminary Plan text, p. 59 as approved by CR-2-2007 (DR-2); SMA Amendment 1, CR-2-2007 (DR-2), p. 12 directs preparation of “concept illustrations based on and referencing exhibits submitted to the record for each property)...that will serve as...the illustrative site plan to guide the character of development for the M-X-T Zone for the properties rezoned by this SMA.”

PLANNING ISSUES

Conceptual Site Plan Review Criteria—The Sector Plan Development Pattern Element, Policy 2, states that “the Westphalia town center should be designed and reviewed in accordance with design standards and best practices for urban development as described in this sector plan.” The strategy for Policy 2 is to “approve development standards specifically for the town center area in a conceptual site plan review per Part 3, Division 9, of the Zoning Ordinance to ensure development of urban land use patterns and character and that may revise or replace the suburban development standards contained in the zoning ordinance pertaining to lot size, lot coverage, frontage, setbacks, height, and mix of land use types, signs, off-street parking and loading, landscaping, and other parts of the zoning ordinance.”

Concurrent with preparation of the Westphalia Sector Plan and SMA, Zoning Ordinance regulations pertaining to the M-X-T Zone (Sections 27-542 and 27-547) and CSP review criteria (Section 227-548) were revised by approval of Council Bill CB-78-2006. This ordinance revision added master plan design guidelines or standards and referenced exhibits in the public record as important CSP review criteria in the M-X-T Zone for certain plans and SMAs approved after October 1, 2006, such as the Westphalia Sector Plan and SMA. Exhibits and development illustrations submitted to the public record are not to be considered as the approved site plan for the area; they are only the development concept that was presented to the public during preparation of the sector plan that generally reflects the intended land use and design character for that area. These exhibits are the starting point for more formal review, not the end result. When inconsistencies between development concepts, design principles, and exhibits occur, they should be resolved in ways that best achieve the development goals and policies of the sector plan.

Exhibits to Public Record of the Westphalia Sector Plan—An illustrative concept plan and illustrative site development plan, along with graphic illustrations and concepts for urban road sections, were submitted to the public record of the Westphalia sector plan as Exhibits 44 and 45. These referenced exhibits provide guidance to site plan review for the intended character of the mixed-use urban town center at Westphalia. The specific designs illustrated in these exhibits will be superseded upon finding that the proposals of CSP-07004 conform to the intended character of urban development for the Westphalia Center.

2002 General Plan (as revised by the 2007 Westphalia Sector Plan)—The 2002 General Plan recommended a “Possible Future Community Center” along the north side of MD 4 between Westphalia Road and Woodyard Road. This section of MD 4 is also identified as a limited access corridor for concentrations of mixed-use, transit-oriented development in the vicinity of major intersections. Evaluation of these General Plan recommendations, in context of preparing the 2007 Westphalia Sector Plan and SMA, resulted in an amendment to the General Plan designating the Westphalia Center as a regional center with slightly different boundaries than indicated on Map 1 in the 2002 General Plan. The revised boundaries incorporate all of the property subject to this application, and approximately 70 to 80 acres of property adjoining to the north, known as the Smith Home Farms project, which was approved for the R-M Zone by Zoning Amendment Application A-9965-C prior to approval of the Westphalia Sector Plan and SMA. Both the Westphalia Center project and the Smith Home Farms project are currently owned by the same development group and have been coordinated with respect to development patterns and sector plan recommendations. Several additional properties along MD 4 to the northwest are also included within the center boundary. Except for the redefined regional center area, the corridor designation along MD 4 remains as originally designated in the 2002 General Plan.

Upon approval of the sector plan in 2007, the overall boundaries for this General Plan regional center were defined, as were internal boundaries for a center Core, Edge, and Fringe. These boundaries were based on General Plan policies and strategies and the Westphalia Center development concept envisioned and illustrated at that time. This application proposes an updated development concept with a revised shape for the Core area, thus proposing a revision to the previously defined boundary between the Core and Edge areas. The overall center boundaries remain the same as defined in the sector plan.

The revision of internal center boundaries between Core and Edge areas should have some flexibility to respond to new or refined development proposals, so long as the result conforms to the development policies and design principles established by the sector plan. In this case, the application contains all of the land areas affected by these Core and Edge boundary revisions, and the development application generally conforms to the policies, strategies, and design principles of the General Plan and the sector plan for development in this center.

2007 Westphalia Sector Plan and SMA—The 2007 Westphalia Sector Plan and SMA was approved by CR-2-2007 (DR-2) and establishes the policies, strategies, and design principles for development of the General Plan designated regional center at Westphalia. The intent of these policies and strategies is to ensure development of an urban town center with a defined core and edge and a moderate- to high-intensity, vertical and horizontal mix of commercial and residential uses that are transit-supportive and transit- and pedestrian-oriented. Amenities and characteristics of urban, rather than suburban, development patterns are sought. As a result of the public hearing and stakeholders participation process conducted during its preparation and review, this sector plan was approved by CR-2-2007 (DR-2) with a number of substantial revisions including a completely revised Development Pattern Element, a new Existing Communities Element, a new Economic Development Element, and a substantially revised Environmental Infrastructure Element.

CB-29-2008 Regional Urban Community—Subsequent to approval of the Westphalia sector plan, CB-29-2008 established a new use in the Zoning Ordinance, a Regional Urban Community, which is defined as a “contiguous land area of 500 or more acres in the M-X-T or R-M Zone within a General Plan designated center in the Developing Tier, and which is to be developed as follows: a mixed use, urban town center including retail office and residential uses with a defined core, edge and fringe as defined by the Sector Plan; transit-and-pedestrian-oriented, with ample public spaces suitable for community events, adjacent to a planned or developed public park of 100 or more acres that includes a variety of recreational and cultural facilities for public use, such as amphitheaters, performance stages and plazas.” (Section 27-107.01(a) 197.1) The new legislation contains regulations that address the percentage of attached dwelling units, woodland conservation and afforestation, stormwater management, lot line and building setbacks from floodplains, number of townhouses in a row, parking calculations, townhouse building width and living space, building setback from rights-of-way, public maintenance of streets in the core area, and landscaping. This CSP application fits the criteria for a regional urban community as described above and should conform to the new regulations.

Conceptual Site Plan CSP-07004—This 530-acre CSP application for Westphalia Center includes all of the property in the Core of the urban town center, and the majority of the property within the Edge and Fringe areas of this designated center. The CSP application (pp. 11–34) identifies and discusses each of the policies, strategies, and design principles under the Development Pattern Element that apply to the town center, and includes numerous illustrations that clarify the intended character of development. This CSP submittal also proposes a set of design standards based on adjoining street classifications as criteria to guide review of subsequent

development applications, e.g. subdivision, detailed site plan, and building permit, consistent with requirements for this CSP as established by CB-78-2006. In general, this application demonstrates conformance with the intent of the sector plan recommendations and establishes suitable regulations for subsequent review of development applications for subdivision and detailed site plans. The included charts, maps, and illustrations (as revised by any CSP approval) should be clearly established as concepts and guidelines to be referenced for subsequent review of subdivision and detailed site plan applications regarding the intended character of urban development patterns sought in the Westphalia Center. CSP issues that need additional evaluation or clarification are listed below for each of the sector plan elements.

DEVELOPMENT PATTERN ELEMENT ISSUES

This application proposes to develop a Core, Edge and Fringe at Westphalia Center with nine distinct development (or character) areas that together comprise a mixed-use urban town center as recommended by the sector plan. Development is proposed to occur in five overall phases, generally building into the site from access points along MD 4, which could occur in any order or combination depending on market demands. The development areas and phasing are described on pages 11 to 34 of the CSP text, including numerous maps and illustrations. General design guidelines and standards, based on the classification of adjacent roadways are described (with illustrations) on pages 35 to 43. Overall, the CSP proposal and design standards establish an appropriate framework to guide development of an urban town center in Westphalia. However, several issues regarding the density, intensity, mix of proposed development, the phasing sequence, and site and building design require clarification.

Commercial Intensity, Residential Density: Map 11 of the CSP application indicates up to 5,000 dwelling units may be developed in various combinations of multifamily, townhouse, or single-family units and 4.8 to 5.9 million square feet of commercial floor area. The phasing plan (dated August 2008, following CSP text page 31) indicates only 4,208 dwelling units, 5.684 million square feet of commercial and 600 hotel rooms. The transportation analysis submitted with this application calculates capacity for only 4.7 million square feet of commercial floor area, approximately 1–1.2 million square feet less development than indicated elsewhere.

The intended levels of proposed development should be clarified and made consistent throughout this CSP. Any reduction in proposed commercial floor area should come from the Fringe, **not** the Core or Edge areas.

The Development Pattern Element of the sector plan, Policy 1, Strategies II and III, recommend a range of land use densities and intensities for the Westphalia Center Core and Edge areas that reflect the minimums and target ranges specified in the 2002 General Plan for a regional center. Development targets for Fringe areas were established by the sector plan to reflect recommended commercial land uses in those locations (see Policy 1, Strategy IV). Recommendations for the appropriate mix of land uses in each area are also described. As shown in the table below, this CSP development proposal corresponds to the lower ends of the target density/intensity scale for each measure in the Core (CSP p. 16) and Edge (CSP p. 23), but may exceed minimums in the Fringe (CSP p. 28).

Westphalia Regional Center Density/Intensity Recommendations

<u>Area</u>	<u>Land Use</u>	<u>Sector Plan Recommendation</u>		<u>CSP-07004</u>
		Minimum	Target Range	
Core	Residential	24 DU/AC	40–60 DU/AC	30 DU/AC
	Commercial	1.0 FAR	Not limited	1.07 FAR
Edge	Residential	8 DU/AC	15–30 DU/AC	15 DU/AC
	Commercial	0.5 FAR	0.5–1.5 FAR	0.5 FAR
Fringe	Residential	N/A	N/A	N/A
	Commercial	0.3 FAR		0.3–1.0 FAR

This CSP development proposal conforms to the minimum levels of development envisioned for a regional center as perceived for the existing market. However, the block-grid development pattern recommended for this town center by the approved sector plan, as illustrated by Plan Exhibit 44, and as modified by this CSP application, is capable of accommodating substantially more development if market conditions change in the future. Higher concentrations of population and employment would provide increased support for transit services and commercial activity in the town center area. Revisions to increase the density and intensity to correspond with the higher end of the development target range should be encouraged in the future.

Recommended Mix of Land Use: The Development Pattern Element identifies a range for the proportion of land uses sought in the center for Core, Edge, and Fringe areas, i.e. the residential, retail and services, office, and public/quasi-public uses, in order to ensure an appropriate mix in each area. The proportions proposed in the Core and Fringe areas are within the ranges specified by the sector plan. In the Edge area, the CSP text (p. 23) does not identify the public or quasi-public land use quantities, which are recommended to comprise ten to 20 percent of the Edge land use mix, even though some of these uses are shown on CSP Map 11 and other illustrations.

The proposed public and quasi-public uses in the Edge area should be quantified to determine whether they conform to the proportions recommended by this sector plan and if necessary, be adjusted.

Westphalia Town Center Design Principles: The Development Pattern Element of the sector plan contains a matrix of design principles for the Core, Edge, and Fringe (see Policy 1, Strategies II, III, and IV respectively) which are intended to ensure that development will have an urban character. Most of the design principles are reflected in the CSP document, but several are omitted or need clarification as described below.

The following design principles listed in the sector plan for the Core area that are not reflected in the text of CSP-07004 (**bold text**) should be included as criteria to be evaluated in subsequent development review procedures.

Westphalia Town Center Core (Policy I, Strategy II)

- Bullet 3 **Create a high-quality urban environment...**
Roof design should be added to the list of design elements for building façade articulation (missing from CSP text, p. 18)
- Bullet 6 **Develop in a way that promotes Walking and transit use...**
Restore four omitted principles (Missing in CSP text, p. 21):
- **Provide necessary right-of-way for transit, transit stops, or stations.**
 - **Provide direct access from public sidewalks to all buildings, unless the building fronts a plaza, green or courtyard.**
 - **Design sidewalks adjacent to master planned roads to an appropriate standard for city boulevards, city collectors, and city residential streets (See Transportation Illustration 1).**
 - **Provide attractively designed transit stops and stations that are adjacent to active uses and recognizable by the public.**

Westphalia Town Center Edge (Policy I, Strategy III)

- Bullet 2 (Missing from CSP text, pp. 23–25)
- **Design single-family detached and attached homes and multifamily buildings so that the mass of the living space and the front door dominates the front façade.**
 - **Require garages that are hidden or clearly subordinate to the main structure and do not project beyond the main façade of residential buildings.**
 - **Arrange driveways so that cars are parked to the side or rear of the house or otherwise hidden from the street.**
 - **Promote rear alleys to have access to parking and garages for residences that are sited back to back.**
 - **Enhance community gateways to demonstrate neighborhood pride and delineate boundaries.**
 - **Design streets to include high levels of interconnectivity between neighborhoods:**
 - **Do not build culs-de-sac, except to avoid sensitive environmental resources.**
 - **Do not allow gated streets or developments.**
 - **Emphasize the provision of high-quality pedestrian and bikeway connections to transit stops/stations and surrounding neighborhoods.**

- **Build large multifamily development within approximately one-quarter mile of transit serviceable roadways.**
- Bullet 3 **Design attractive commercial, retail and office use areas.**
- **Restrict drive-in commercial services to the rear areas behind main structures; do not allow on street fronts. (Missing from CSP text, p. 25)**
- Westphalia Town Center Fringe (Policy 1, Strategy IV)*
- Bullet 5 **Utilize green space as buffers or public spaces, and integrate them into campus-like settings:**
- **Design structures to border or overlook green spaces.**
 - **Create large landscaped squares or interconnected public spaces with walkways or trails, particularly adjacent to office complexes.**
 - **Design all developments along MD 4 frontage to include landscaping or buffering to minimize the appearance of large building façades or parking lots.**
- Bullet 6 **Integrate appropriately designed transit stops and centers, particularly near employment centers:**
- **Provide attractively designed transit stops and stations that are recognizable by the public.**
 - **Provide necessary rights-of-way for transit, transit stops, or stations.**
- Bullet 7 (Missing from CSP text, pp. 28–30)
Create signage that functions to market services or denote building tenants but does not compromise aesthetics or safety:
- **Design signs to only advertise a service, product, or business on the site on which the sign is located.**
 - **Design signs to be compatible in style and character with the primary structure on the site.**
 - **Discourage large wall signs.**
 - **Promote monument signage.**
 - **Encourage appropriately scaled monument signage:**
 - **Do not exceed eight feet in height and 60 square feet of area per side for multitenant monument signage.**
 - **Prohibit pole-mounted signs except directional signs.**
 - **Prohibit signs that compromise motorist safety:**

- **No florescent, reflective, or blinking signs.**
- **Discourage animated, flashing, rotating signs.**
- **Prohibit roof signs.**

Front Loaded Garages for Townhouse Units: No townhouses with front-loaded garages are proposed in the Core or Fringe areas. However, in the Edge area, the CSP text (p. 24) indicates that townhouses with front-loaded garages may be built; illustrations of single-bay garages in townhouses along an urban street are shown. The CSP general design standards (text p. 42) indicate that some front-loaded townhouses shall be allowed to front on secondary circulation roads.

The design principles under Policy 1, Strategy II of the sector plan Development Pattern Element clearly discourage garages (and driveways) in front of any dwelling units located in the Edge area. Garages, driveways, and parking should be located in the back or on the side of residences. Front-loaded garages, particularly for townhouses, disrupt sidewalks and pedestrian traffic, encourage excessive mid-block vehicle turning movements, reduce the availability of on-street parking, and can be detrimental to the appearance and pedestrian orientation of an urban neighborhood. There may be some locations where a townhouse with a front-loaded garage may be justified, perhaps where the back of a townhouse overlooks a stream valley and can not be served by an alley, but it should be very limited.

Townhouse Building, Lot Size and Interior Living Area Criteria: Council Resolution CR-2-2007 (DR-2), Sector Plan Amendment 1 (p. 7, line 18) states: "Within the town center urban areas there should be a range of lot sizes for single-family attached dwelling units with a minimum of 1,000 square feet. The finished floor area for dwelling units should be determined during site plan review in order to ensure an urban character of development. The percentage of townhouses and other dwelling units should be determined at site plan review based on the policies and exhibits referenced in the sector plan text." Subsequently, CB-29-2008 established the following criteria in the Zoning Ordinance for townhouses and attached dwelling units in the M-X-T Zone in an urban regional community, such as in the Westphalia Town Center.

Zoning Ordinance Section 27-544(e)(2):

- (A) **The maximum percentage of attached dwelling units, which includes but is not limited to townhouses, two over twos and triplexes, shall be fifty percent (50%) of the total units in the project...**
- (E) **The maximum number of townhouse dwelling units per building group shall be ten (10). No more than thirty percent (30%) of the building groups shall contain nine (9) to ten (10) dwelling units. All other townhouse building groups shall contain no more than eight (8) dwelling units...**
- (G) **End units on townhouse building groups shall be a minimum of twenty (20) feet in width and the minimum building width of a contiguous attached townhouse building group shall be sixteen (16) feet per unit. A variety of townhouse sizes shall be provided, with a minimum gross living space of a townhouse unit shall be 1,500 square feet except that ten percent (10%) of the townhouse units may be reduced to 1,200 square feet.**

Comment: The standards for townhouses and attached dwelling units established by CB-29-2008 for an urban regional community should apply to this CSP application.

Edge Commercial Sites: The Edge area, as redefined by this CSP, includes opportunities for a variety of larger commercial land uses along the major roadways adjoining the Core and smaller commercial businesses distributed within the residential neighborhoods. The sector plan design principles for commercial development in the Edge area are discussed on pp. 26–27 of the CSP text. In general, the CSP proposals conform to sector plan design principles. Six potential areas for neighborhood-oriented mixed-use commercial development, up to four of which may be developed, are identified on the CSP, Map 11; the specific sites will be determined during the detailed site plan review process.

Retail commercial uses should be mixed vertically with office or residential uses and scaled in context of its immediate surroundings. Live-work structures may be considered within neighborhoods where considered feasible. On-street parking should be designed to contribute to parking requirements for neighborhood-oriented commercial uses in Edge areas. In order to ensure the most appropriate size and design for mixed commercial development in context of neighboring development, sector plan design principles need to be strictly followed for any proposed commercial uses in the Edge areas, particularly for urban neighborhood-oriented commercial uses:

Sector Plan Development Pattern Element, Policy 1, Strategy 3

- **Front the façade of all buildings to public roads or internal streets, unless they face a plaza, green, courtyard, or public park.**
- **Feature vertical mixing of uses, particularly along main streets, to include ground level retail or commercial and upper level office or residential uses.**
- **Encourage building designs that are sensitive to the scale, form, rhythm, and materials proximate to commercial areas and residential neighborhoods that have a well-established, distinctive character.**
- **Encourage location of mixed-use commercial projects in transition areas and areas where small-scale commercial uses can fit into a residential neighborhood context.**
- **Provide architectural variation in buildings to discourage the appearance of a uniform structure.**
- **Restrict drive-in commercial services to rear areas behind main structures; do not allow on street fronts.**
- **Provide public plazas, squares, or other public gathering spaces.**
- **Encourage structured parking that is multiuse and does not interfere with aesthetics or safety of the streetscape:**
 - **Screen any free-standing parking structure from public walks and streets by locating it off street, or behind the primary structure or a liner building.**

- **Encourage ground-floor retail development in structured parking that fronts public streets; integrate structured parking with active uses.**
- **Design clear and safe pedestrian pathways with signs that link parking to destinations.**

Commercial Drive Through Services:

In the Core Area: Sector plan design principles prohibit drive thorough commercial service areas that are visible from the street. In the Core area, the CSP proposes that drive through commercial services be allowed along auxiliary access roads (there are only two) providing access to commercial alleys and parking garages, so long as they are not visible from “Major Urban Edge Roads.”

Major urban edge roads are not defined or referenced elsewhere in the CSP text. Referring to CSP terminology describing roads in or around the Core area, it is assumed that drive through commercial services should not be visible from (1) urban mixed-use roadways, (2) Presidential Parkway, and (3) urban residential roadways. Consideration should also be given to allowing commercial drive through services in the Core area behind buildings along auxiliary access roads or in driveways or parking garages, again, so long as they are not visible from streets and not otherwise disruptive.

In the Edge and Fringe Areas: The CSP text indicates that drive through commercial services are “permitted generally in the Fringe and Edge areas, on Internal Circulation Roads provided that.... (a) it is not visible from Major Urban Roads, and (b) it will not be detrimental to the health, safety and welfare of motorists or pedestrians.” (CSP text, p. 42)

Again, the terminology regarding road classifications is unclear. Moreover, according to the illustrative map, internal circulation roads in the Edge areas are primarily neighborhood residential streets, along which there are very limited commercial opportunities. Although drive through commercial areas are not prohibited, they should be minimized and fully in compliance with sector plan design principles. Finally, as noted above, the CSP text omitted reference to the design principle for Edge areas to “restrict drive-in commercial services to the rear areas behind main structures; do not allow on street fronts.” This CSP design standard needs to be rewritten to reflect the design principle of the sector plan for Edge areas, and should be extended to Fringe areas as well.

GATEWAYS

This application is located at two designated “gateways” along MD 4 at MD 223 and Dowerhouse Road. (See Plan Map 3: Proposed Land Use–Attachment 3). Development Pattern Element Policy 6 establishes these as two of ten gateways at “key intersections entering the Westphalia community.” Gateways require compliance with design principles aimed at distinguishing them as attractive entrances into Westphalia, including such elements as “entrance signage, artwork, monuments...landscape design including both softscape and hardscape...” etc. “Resting and recreation facilities, information kiosks, or other amenities as appropriate” are also cited. The design of buildings, landscaping, signs, and any special features at these interchanges with MD 4 are critical to the image of Westphalia that will be portrayed at these southern entryways.

Design themes and elements should be coordinated with other projects within this sector plan and along the gateway frontages. The Westphalia Public Facilities Financing Plan Stakeholders Work

Group is addressing coordination of this issue collaboratively to establish consistent design themes to be reflected at each gateway. As indicated in the CSP text (p. 34), approval of this application should reflect the need to address these design issues at detailed site plan.

DEVELOPMENT PHASING

Westphalia Sector Plan Development Pattern Element Policy 3 states:

Ensure high-intensity commercial and office development in the first phases of town center construction.

Strategies to implement Policy 3 are:

Identify and reserve sites specifically and exclusively for high-intensity office, high-intensity mixed use, and high-density residential uses in the town center core.

In the site plan and subdivision review and approval processes, define and require high-intensity office and retail construction in the town center core prior to or in conjunction with specified levels of residential construction.

CR-2-2007 (DR-2), Adopted Sector Plan Amendment 1 (p. 7, line 3) states:

Add text to clarify the phasing of commercial development in the Westphalia Town Center to ensure that such development precedes or occurs concurrently with and in proportion to residential development.

The CSP addresses this sector plan policy and its strategies in text, on maps, and in charts (pp. 30–32). Illustrations accompany the CSP application for each of the project's nine development/character areas, along with maps indicating block patterns and building heights and where higher intensity office and commercial development should occur. The maps and tables describe development phasing in five to six general phases which are broken down into 12 sub-phases, one of which is devoted solely to the completion of Presidential Parkway. The tables describing each of the 12 development sub-phases allocate in detail the residential or commercial development program as currently envisioned. It is noted that there is no specified sequence for these phases, which are dependent on and responsive to market demands, but it is likely that the phases in the Fringe closest to existing access roads will occur first, e.g., either Phase 1 (at the MD 4—Woodyard/Melwood Road interchange) or Phase 5 (at the east end of Existing Presidential Parkway). Subsequent development phases will likely take place on immediately adjoining sections as new roads are built into the site. The majority of proposed development in these areas is commercial, so if a commercial development market exists, there could well be commercial development prior to or concurrent with, and in proportion to, residential development. However, if the commercial market is weak and the residential market is strong, roads could be built through undeveloped commercial areas to access residential areas for development and sale.

To address the requirement of Policy 3 for early commercial development, the CSP text (p. 31) indicates that: "...the Applicant will develop 250,000 square feet of commercial space during the first phase of development prior to the issuance of the 1000th building permit. Once 80% of the existing commercial space has been leased, Applicant will develop additional commercial space..." It does not specify whether this commercial space will be retail or office, or be built early in the development sequence or closer to the end of the phase. It only commits to a relatively small amount (five–ten percent) of commercial development in exchange for a

relatively large amount (20–25 percent) of residential development proposed for the project.

The sector plan phasing policies require three things:

- a. Retail and office development in the first development phases.
- b. Reservation of sites in the Town Center Core for high-intensity development.
- c. High intensity retail and office development in the Center Core before or concurrently with a specified level of residential construction in the center.

It is noted in the CSP that the commercial market (particularly for intense office development) may not be as strong as the residential market at any given point in time. If residential development is rigidly predicated on commercial development targets that cannot be marketed, development will not be financed, cash flow will not be generated (private or public), infrastructure improvements will not be made, and the project can be stalled. On the other hand, allowing residential development to proceed relatively unrestricted accentuates a bedroom community development pattern, excessive commuting, and a lack of economic development, all of which are contrary to county goals and policies. This is a difficult issue to address. One of the keys is good “place making,” as advocated by the development strategies and design principles of the sector plan, so that both people and businesses will want to locate in Westphalia.

Regardless of where development is intended to begin, an overriding principle is that to justify the investment in infrastructure and development products, development needs to be sold or leased in order to generate cash flow. Establishing a phasing program that balances the ability of the developer to market commercial and residential products and satisfies the plan requirement to develop a balanced commercial and residential community is the challenge posed by the policies and strategies of this sector plan. It may be necessary to lead the market or “prime the pump” for some land uses in order to achieve or maintain a proportionate balance of commercial and residential development throughout the project.

In order to comply with the policies of the sector plan for phasing, it is suggested that:

- a. A minimum ratio of commercial to residential development be defined for each development phase (such as at least 20 percent of proposed base commercial to no more than 20 percent of proposed base residential).
- b. A minimum ratio for commercial office and retail targets should also be established for each phase (such as at least 2:1).
- c. A comprehensive project development tracking matrix be established to monitor phasing.
- d. Progress is monitored cyclically (such as every 5 years after first building permit) to evaluate market conditions and adjustments needed to achieve or revise phasing objectives.
- e. The phased development of the town center Core be given particular attention to ensure that balanced development in the Core area is underway in conjunction with development in the Fringe and Edge areas.
- f. A preliminary ratio for commercial and residential development, including initial development locations, should be established with approval of this conceptual site plan, subject to refinement or revision at the time of preliminary subdivision.

PUBLIC FACILITY FINANCING PLAN AND INFRASTRUCTURE MANAGEMENT

The Westphalia Sector Plan Public Facilities Element, Policy 4 states:

Enable cooperative planning and shared implementation of public infrastructure improvements and mitigations among individual parcels.

The strategy under Policy 4 is:

Conduct a comprehensive public facilities plan analysis to establish the appropriate method, staging and financing mechanism that ensures provision of the aforementioned public facilities concurrently with development of new homes and businesses.

Comment: Concurrent with preparation of the sector plan, a Public Facilities Financing Program study was prepared and reviewed by the Planning Board and County Council (Public Record Exhibit 73). Subsequently, a Westphalia Public Facilities Financing Plan Stakeholder Work Group was established to prepare a public facility financing program that can be implemented which calculates and finances costs for county facilities and infrastructure among public and private stakeholders on a “fair share” basis to the greatest extent possible. The stakeholders have held meetings throughout 2008 and have updated cost estimates for needed public infrastructure beyond that normally required of development projects (such as gaps in road and trail improvements) and identified shared financing and bonding strategies, as well as shared costs savings and incentive strategies. Phasing, marketing, branding, and management strategies are also under discussion.

To date, there has been no agreement on a new shared funding strategy or approach. New public facility improvements not currently required of development proposals still need to be funded and built according to the standard approach of programming for construction via the County Capital Improvement Program using general obligation bonds financed by tax revenues. The ongoing credit crisis and the downturn in the real estate market has slowed the work of the stakeholders group and forced a rethinking of its approach. The stakeholder work group will continue to meet into 2009 to propose a financing program that will ensure concurrent improvement of public facilities and infrastructure on a comprehensive basis for the Westphalia area. Approval of this CSP should acknowledge that creative financing for public infrastructure in the Westphalia sector plan area is still anticipated on a fair share basis as financing programs and methodologies are proposed and implemented, and as subsequent development review procedures are encountered. Until such a program is approved by county officials and implemented, the promise of a public facility financing program cannot be relied upon to satisfy findings for adequate public facilities required under the Zoning Ordinance or Subdivision Regulations.

20. **Washington Metropolitan Area Transit Authority:** In a letter dated June 4, 2008 (Washington to Parker), the Washington Metropolitan Area Transit Authority (WMATA) commented on the creation of a transit-ready community to support bus operations and possible future rail transit. The letter emphasizes the need to create a comprehensive pedestrian network and allow adequate space for the provision of bus stops and services within the design. The letter notes specific design constraints such as the size of bus station areas and the desirability of providing bus layover areas within the transit center parcel.

Urban Design comment: The CSP does provide for a comprehensive pedestrian network throughout the site. The design guidelines in the CSP text will not provide for the fine detail of

pedestrian- and bus-friendly streetscape design which will need to be reviewed in more detail with the detailed site plans.

The appropriate party to take ownership of the transit center has also not been determined at this time. It may be appropriate for the transit center parcel to be dedicated to public use and given to Prince George's County or WMATA for development as a bus rapid transit center.

21. **Andrews Air Force Base:** In a memorandum dated May 12, 2008, the community planner for Andrews Air Force Base offered the following comments.

This property is located within the 65–69 and 70–75 dBA noise contours. Residential development in this area is generally discouraged. The Andrews AFB Air Installation Compatible Use Zone Study (2007) suggests a maximum density of one dwelling unit per acre for areas within the 70–75 dBA noise contours. Where the community determines the residential uses must be allowed, measures to achieve outdoor to indoor noise level reduction (NLR) for DNL/CNEL 65–69 dBA and DNL/CNEL 70–74 dBA should be incorporated into building codes and considered in individual approvals.

22. **Special Projects:** The Special Projects Section reviewed this conceptual site plan (CSP) for consistency with the 2008 *Approved Public Safety Facilities Master Plan* and the public facility portions of the 2007 approved Westphalia sector plan and has the following comments.

The 2007 approved Westphalia sector plan recommends the construction of a public library with community meeting space, in the “proposed community center core.” This library is not shown on the CSP maps or discussed in the CSP text. At the preliminary plan of subdivision, the applicant is required to either dedicate land to Prince George's County or to M-NCPPC for this library, to show where a public library will be constructed to the specifications of the Prince George's County Memorial Library System (PGCMLS), or to indicate in which commercial or retail building 25,000–50,000 square feet of space will be provided for this library.

The applicant should coordinate with the Office of Central Services and PGCMLS on the provision of this library prior to the preliminary plan of subdivision. This library is intended to serve the residents of Westphalia and the surrounding communities and may not be needed for several years.

The 2007 approved Westphalia sector plan recommends the construction of a police facility near the proposed community center core area. The 2008 *Public Safety Facilities Master Plan* recommends relocation of the Prince George's County Police Department (PGPD), Special Operations Division (SOD), from 6700 Riverdale Road, Riverdale, Maryland to a more centrally-located area within the county. PGPD has indicated their desire to relocate SOD to the proposed police facility in the Westphalia Town Center. The sufficiency of the dedicated property will be determined by the cooperative efforts of PGPD, M-NCPPC, and the applicant. The applicant should continue to coordinate with PGPD to determine the necessary dedication prior to the preliminary plan of subdivision.

The 2007 approved Westphalia sector plan recommends a co-location of the police and fire/EMS facilities. The Prince George's County Fire/EMS Department (PGFD) has indicated a desire to construct the Fire/EMS station immediately, independent of private development on the property. The applicant should continue to coordinate with PGFD to determine the appropriate size and location of the property to be dedicated for this facility.

The police and fire/EMS facilities are shown in Phase 4 of development. The 2007 approved Westphalia sector plan recommends staging that “ensures provision of the aforementioned public facilities concurrently with development of new homes and businesses.”

The fire/EMS station is immediately necessary because construction of the interchange at MD 4 and Suitland Parkway will render the existing Forestville Fire/EMS Station, Company 23, on Old Marlboro Pike inoperable; the new Westphalia station is necessary to ensure seamless delivery of first response in the Westphalia and Forestville areas *independent* of the construction of the Westphalia Town Center.

The PGPD, Special Operations Division, is currently located at 6700 Riverdale Road in Riverdale. This outdated facility is inadequate for SOD needs and requires vehicles to be stored and maintained outside, where they are deteriorating at a fast rate. In addition, the proposed Purple Line will run on shared right-of-way along this portion of Riverdale Road and situations may arise where transit vehicles (either light-rail trains or large buses) may block the exit of SOD headquarters and inhibit response times.

These public facilities are needed as soon as possible and should be in the earliest phase of development. Since they require dedications of land, such dedications should occur at the preliminary plan of subdivision in consultation and agreement with PGPD and PGFD.

23. As required by Section 27-276(b) of the Zoning Ordinance, the conceptual site plan represents a reasonable alternative for satisfying the site design guidelines of Subtitle 27, Part 3, Division 9, of the Prince George’s County Code without requiring unreasonable cost and without detracting substantially from the utility of the proposed development for its intended use.

RECOMMENDATION

Based upon the foregoing evaluation and analysis, the Urban Design staff recommends that the Planning Board adopt the findings of this report and APPROVE Conceptual Site Plan CSP-07004 and Tree Conservation Plan TCPI/014/08 with the following conditions:

1. Prior to certificate approval, the following revisions shall be made to the CSP:
 - a. All appropriate sheets of the CSP shall be revised to show the same proposed ranges of development. These ranges shall be as follows:
 - (1) 4,200–5,000 total dwelling units
 - 150–200 single-family detached houses
 - 1,650–1,850 attached dwelling units
 - 2,350–3,100 multifamily dwelling units
 - (2) 600 hotel rooms
 - (3) 800,000-1,400,000 square feet of retail
 - (4) 3,240,000-4,500,000 square feet of office
 - b. Remove the note referring to possible increases of 10 percent of the development categories.
 - c. Revise the conceptual landscape plan to demonstrate conformance to Section 4.8.

- d. Revise the phasing plan to propose no more than 50 percent of the total dwelling units as attached units (including townhouses, semi-detached dwellings, two-family units, three-family units, and any similar products).
 - e. Provide minimum ten-foot-wide sidewalks (clear pedestrian zones) along both sides of the town center boulevard.
 - f. Mark and label the six-foot-wide sidewalks on the urban residential road 70-foot right-of-way.
 - g. Modify the width of the “urban sidewalks” included on the 42-foot and 62-foot urban mixed-use roads rights-of-way to be a minimum of eight feet.
 - h. Widen the sidewalks along both sides of MC-632 from six to eight feet in width.
 - i. All portions of the plan shall show the entire property.
 - j. Show that the detached portion of the property along the western portion of existing Presidential Parkway is part of the Fringe.
 - k. Show the location of a library within the town center.
 - l. Show a buffer area along the full length of historic Melwood Road, including the Fringe area. The buffer shall be a minimum of 40 feet wide along the entire length and an average of at least 150 feet wide.
 - m. Show a location for a public or private medical facility.
 - n. Show bikeway corridor trails along major roads and hiker/biker/equestrian trails along the Cabin Branch and Back Branch greenways.
2. Prior to certificate approval, the following revisions shall be made to the CSP plan text. Where available, the specific pages of the proposed CSP text to which the revision applies are provided in parentheses.
- a. Revise the proposed development totals to match those shown in Condition 1(a).
 - b. Revise the proposed intensity of commercial development within the Fringe to reflect the reduction in the minimum amount of office development from 4,000,000 square feet to 3,240,000 square feet.
 - c. Acknowledge future payment of a \$3,500 fee for each dwelling unit for construction of the Westphalia central park.
 - d. Add proposed public/quasi-public uses to the breakdown of land use ranges in the Edge, and if necessary, revise the proposed mix to conform to the recommended range. (p. 23)
 - e. Incorporate the omitted sector plan design principles for the Core, Edge, and Fringe areas in the CSP text as criteria to be included in subsequent development review procedures.

- f. Emphasize that proposed commercial land uses in the Edge areas, including live-work structures, need to strictly conform to all sector plan design principles, particularly with respect to scale, site and building design, and parking. On-street parking will be designed to contribute to the parking requirements of commercial uses within the Edge.
- g. Require a range of lot sizes for single-family attached dwelling units in the town center with a minimum of 1,000 square feet.
- h. Incorporate the regulations of CB-29-2008, particularly with respect to townhouse and attached dwelling unit criteria for the percentage of total units, lot size, living area, number of units in an attached row, and building widths.
- i. Use consistent terminology throughout the text to refer to the streets (urban mixed-use roads, urban residential roads, internal circulation roads, and auxiliary access roads).
- j. Limit the use of front-loaded garages for attached units to situations at the edge of residential neighborhoods where environmental features prevent the use of rear alleys.
- k. Limit the use of drive through commercial services to areas behind buildings and not visible from streets.
- l. Update the discussion of noise based on the most up-to-date noise contours. (p. 6)
- m. Remove the reference to townhomes within the town center Core. (p. 11)
- n. Clarify that surface parking lots will only be permitted within the Core where they are small in size and screened from the street by buildings. (pp. 22–23)
- o. Correct the reference to an informal street pattern in the Core to refer to the street pattern of the Fringe. (p. 28)
- p. Include all three gateways (Suitland Parkway, Dowerhouse Road, and Woodyard Road) in the discussion of gateways. (p. 34)
- q. Remove the building placement exemption for drive throughs in the Core. (p. 38)
- r. Remove the reference to parking provided along the roadway in the Core. (p. 38)
- s. Specify that residential buildings fronting on urban residential roads and internal circulation roads may be set back up to ten feet from the established build-to line along the pedestrian zone or public utilities easement to allow for stoops, porches, gardens, etc. (pp. 40–42)
- t. Clarify the building placement regulations to note that buildings shall be built to the pedestrian zone, optional zone, or public utilities easement, whichever is farthest from the street centerline.
- u. Change the standard spacing of street trees to 30 feet on center for all roads.
- v. Add language to state that single-story buildings are strongly discouraged in the Core. (p. 17)

- w. Remove the detail of tree grates or modify the detail to show a larger planting area and an expanded structural soil area underneath the adjacent sidewalk. (following p. 42)
3. Prior to certification of the CSP, the Type I tree conservation plan shall be revised to:
- a. Show all regulated features per the revised, signed NRI.
 - b. Show a limit of disturbance.
 - c. Show the correct symbol in the legend for floodplain cleared.
 - d. Add all the required standard notes for a TCPI.
 - e. Add the following note:

“Woodland conservation shall not be credited in easements of any kind except surface drainage easements.”
 - f. The TCPI shall be at the same scale as the NRI.
 - g. Match the graphics in the legend to the graphics on the plan (in particular, floodplain clearing).
 - h. Add the following note to the TCPI:

“The afforestation/reforestation areas on this plan will be reviewed in more detail during the preliminary plan review and the review of the future TCPI and TCPII. Afforestation and reforestation areas must be placed so as to provide open space, locations for utilities, sight distance, and to address aesthetic concerns throughout the site.”
 - i. Address all other comments provided during certificate review.
 - j. Have the revised plans signed and dated by the qualified professional who prepared them.
4. Prior to certification of the CSP, a copy of the approved stormwater management concept plan and the associated letter shall be submitted and the facilities shall be correctly reflected on the TCPI.
5. Prior to certificate approval of the CSP, the TCPI shall be revised to add the following note with an asterisk next to the fee-in-lieu proposed in the worksheet:

“The fee-in-lieu amount shown is not approved with this plan. Every effort shall be made to exhaust the other, higher priority options for woodland conservation prior to approval of the TCPI with the preliminary plan. The use of fee-in-lieu will be considered at that time, if a proposal for expenditure of the proposed fee-in-lieu is also provided.”
6. Prior to the acceptance of the preliminary plan, a stream corridor assessment using the Maryland Department of Natural Resources protocol shall be submitted and used to further develop the stormwater management concept for the site and to plan for the mitigation of on-site impacts.

Stormwater outfalls shall be carefully placed to ensure stream stability. If stream restoration recommendations are appropriate, they shall be included in the report. Streams shall not be piped unless absolutely necessary to address a water quality or water conveyance problem.

7. Prior to acceptance of the preliminary plan package for review, NRI/094/06 shall be revised to include the information obtained from the field work with the Maryland Department of the Environment, the comments provided by the Environmental Planning Section, and the additional information on existing wetlands.
8. Prior to approval of the preliminary plan of subdivision, any roadway sections described in this plan that are not consistent with the County Road Ordinance, whether proposed for public or private maintenance, shall have approval from the Department of Public Works & Transportation.
9. Prior to approval of a preliminary plan of subdivision (or a special purpose detailed site plan covering the whole site), the following items shall be determined to ensure they will be addressed during review of each incremental detailed site plan submitted subsequently:
 - a. Evaluate accessibility, safety, and traffic control needs for the circular public space within public road MC-637, or propose an alternative road design or location for the public spaces.
 - b. Establish gateway design themes and concepts.
 - c. Define the responsibility for construction and ownership of other public spaces, recreation and open space facilities proposed in the town center, and the transit center.
 - d. Define a comprehensive organizational structure and financing system to manage and maintain the public, quasi-public and common ownership infrastructure networks and amenities, such as streets, sidewalks, recreation facilities, open spaces, and management operations.
 - e. Identify an appropriate party to receive the transit center parcel.
 - f. Provide more details regarding the nature of the proposed cultural center, its future ownership, and estimated timing of construction.
10. At least 35 days prior to the approval of the preliminary plan by the Planning Board, the applicant shall coordinate a joint meeting with the staff reviewers of DPW&T and the Environmental Planning Section of M-NCPPC to evaluate the results of the stream corridor assessment and recommend the final stormwater concept and stream restoration for the site.
11. The stormwater management ponds shown on the TCPI with the preliminary plan and all subsequent plans shall be designed as amenities to the community with features such as utilization of the natural contours of the site, providing extensive landscaping, providing walking trails where appropriate, and shall include the use of low-impact development stormwater management techniques, such as the use of forebays to trap sediment, bioretention, french drains, depressed parking lot islands, native plants.
12. At the time of review of the preliminary plan, the impacts described as Areas 1–8 on Staff Exhibit A, dated November 24, 2008, shall be eliminated. Where impacts cannot be eliminated, the letter of justification shall state the reasons and provide hard evidence regarding why the

impacts cannot be eliminated or reduced. Such evidence could include roadway designs by the state or previously approved plans that require the placement of the roadways or other features in the locations shown, with no design alternatives available.

13. No woodland conservation shall be proposed on dedicated parkland, unless written authorization from the Department of Parks and Recreation has been provided prior to Planning Board approval of the associated TCP.
14. Prior to acceptance of the preliminary plan, the package shall be evaluated to ensure that it includes a Phase I noise study that addresses noise related to Andrews Air Force Base, MD 4, and A-52 and A-66. The TCPI shall show the resulting noise contours at both ground level and upper story elevations. The plan shall also illustrate conceptually how noise levels will be reduced to 65 dBA Ldn for outdoor activity areas and 45 dBA Ldn for indoor living areas.
15. The preliminary plan and TCPI shall show the provision of bioretention areas throughout the proposed development. These areas shall be planted with shade trees to the fullest extent possible and shall be distributed throughout the extensive surface parking areas.
16. Prior to approval of a detailed site plan for specific buildings, the applicant shall obtain approval of a special-purpose detailed site plan encompassing the entire Westphalia Town Center site to establish regulating standards for signage and identify appropriate locations for transit stops within the town center in consultation with DPW&T and WMATA. The special-purpose detailed site plan shall also show proposed preliminary designs of the public open spaces within the town center and establish a timing plan for the improvement of these public spaces and for the public trail system.
17. Prior to acceptance of each detailed site plan, the package shall be evaluated to ensure that it includes a description of the use of green building techniques and alternative energy sources for the development throughout the site. At least three green building techniques shall be used in each development area of the site.
18. Each detailed site plan shall demonstrate conformance to landscaping standards. In general, development on the site shall be subject to the standards of Section 4.8 of the Landscape Manual, in addition to the following standards:
 - a. Single-family detached lots larger than 9,500 square feet shall provide at least one shade tree and one ornamental or evergreen tree on the lot.
 - b. Required landscaping for attached dwelling units shall be provided on the individual lots or common open space directly associated with the attached dwellings. Plantings within public or private open spaces shall only be counted towards the requirements where those spaces are located adjacent to the attached dwellings and are easily accessible to residents.
 - c. Surface parking lots larger than five parking spaces shall be subject to the landscaping standards of Section 4.3 of the Landscape Manual.
 - d. In general, uses within the town center shall not be buffered from each other. However, buffering of highly incompatible adjacent uses may be deemed necessary at the time of detailed site plan review.

19. The applicant shall allocate appropriate and developable areas for the private recreational facilities on Homeowners association (HOA) open space land. The private recreational facilities shall be reviewed by the Urban Design Section of the Development Review Division (M-NCPPC) for adequacy and property siting prior to approval of the detailed site plan by the Planning Board. The private recreational facilities shall include a ten-foot-wide asphalt master planned trail along Cabin Branch and eight-foot-wide trail connectors to the neighborhoods.
20. At the time of detailed site plan approval, the applicant shall demonstrate to the Planning Board that the on-site private recreational facilities will be properly developed and maintained to the benefit of future residents through covenants, a recreational facilities agreement, or other appropriate means and that such instrument is legally binding upon the subdivider and his heirs, successors, and/or assignees.
21. Pedestrian safety features, traffic calming, and pedestrian amenities shall be evaluated at the time of each detailed site plan.
22. Prior to the first final plat of subdivision, the applicant shall enter into an agreement with the Department of Parks and Recreation (DPR) establishing a mechanism for payment of fees into an account administered by the M-NCPPC. The agreement shall note that the value of the in-kind services shall be determined solely by DPR. If not previously determined, the agreement shall also establish a schedule of payments and/or a schedule for park construction. The payment or construction schedule shall include a formula for any needed adjustments to account for inflation. The agreement shall be recorded in the Prince George's County land records by the applicant prior to final plat approval.
23. The applicant shall submit three original executed private recreational facilities agreements (RFA) for the private recreational facilities on-site to DRD for their approval three weeks prior to submission of a final plat. Upon approval by DRD, the RFA shall be recorded among the land records of Prince George's County, Upper Marlboro, Maryland.
24. The applicant shall submit to DRD a performance bond, letter of credit, or other suitable financial guarantee, in an amount to be determined by DRD, in accordance with the timing established in the special purpose DSP and in accordance with Condition 25. The developer, his successors, and/or assignees shall satisfy the Planning Board that there are adequate provisions to assure retention and future maintenance of the proposed recreational facilities.
25. As part of the private recreational facilities package, the applicant and the applicant's heirs, successors, and/or assignees shall construct two community buildings. Each building shall be a minimum of 10,000 square feet. The first building shall be bonded prior to the issuance of permits for the 1,500th dwelling unit in the town center, and the second building shall be bonded prior to the issuance of permits for the 2,500th dwelling unit. The first building shall be constructed prior to issuance of permits for the 2,000th dwelling unit, and the second building shall be constructed prior to issuance of permits for the 3,000th dwelling unit.
26. Prior to the issuance of the first building permit for the development, the applicant and the applicant's heirs, successors, and/or assignees shall:
 - a. Pay a pro rata share of the cost of construction of an interchange at MD 4 and Old Marlboro Pike-Westphalia Road. The pro rata share shall be payable to Prince George's County (or its designee) with evidence of payment provided to the Planning Department with each building permit application. The pro rata share shall be determined after the

Planning Board adopts a resolution establishing a Surplus Capacity Reimbursement Procedure (SCRП). The pro rata share shall be indexed by multiplying the dollar amount (\$) x Engineering News Record Highway Construction Cost Index (at the time of building permit application) / Engineering News Record Highway Construction Cost Index (for the second quarter 2006).

- b. The above improvement shall have full financial assurances through either private money and/or full funding in the CIP, a SCRП, State CTP, or Public Financing Plan approved by the Council.
27. Prior to the issuance of building permits, the applicant and the applicant's heirs, successors, and/or assignees shall pay a pro rata share of the road improvements at the intersection of MD 223 at Rosaryville Road. The pro rata share shall be payable to Prince George's County, with evidence of payment provided to the Planning Department with each building permit application. The pro rata share shall be \$1,126.23 per average peak-hour trip x Engineering News Record Highway Construction Cost Index (at the time of building permit application) / Engineering News Record Highway Construction Cost Index (for the second quarter 2008).
 28. Prior to the issuance of any building permits within the subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's access permit process, and (c) have an agreed-upon timetable for construction with the appropriate operating agency:
 - a. **MD 4 and Forestville Road Intersection**
 - Add a third westbound through lane along MD 4.
 - Add a second northbound double left turn lane along Forestville Road at MD 4.
 - Add a second northbound through lane along Forestville Road at MD 4.
 - Convert the southbound right turn lane into a combined through-and-right lane.
 - Add a second southbound left turn lane along Forestville Road at MD 4.
 - Rebuild the existing traffic signal.
 - b. **MD 4 and Dowerhouse Road**
 - Construct a grade separated two-point diamond interchange with traffic signals at both at-grade intersections, subject to the requirements of SHA.
 - c. **MD 4 and MD 223 Interchange**
 - The applicant will rebuild this interchange as detailed on Exhibit 12 as Alternate P-1.
 - Install new traffic signals at Old Marlboro Pike and Presidential Parkway, Old Marlboro Pike and Melwood Road, and Old Marlboro Pike and MD 4 WB off-ramp.
 - Construct a second southbound left turn along MD 223 at the MD 4 EM on-ramp.
 - Widen the MD 4 EB on-ramp to accept the southbound double left movement.
 - Provide a third NB through lane along MD 223 at the MD 4 EB on-ramp.

- Install a traffic signal at the intersection of MD 223 and MD 4 EB off-ramp—MD 4 EB on-ramp.
- d. **MD 223 and Perrywood Road**
- Conduct a signal warrant study and install the signal (or other less costly warranted traffic controls) if deemed warranted by the appropriate operating agency.
- e. **MD 223 and Marlboro Pike**
- Construct a southbound double left turn lane.
 - Modify the traffic signal.
 - Provide separate left, through, and right turn lanes on the eastbound approach.
- f. **MD 223 and Dowerhouse Road**
- Create a double left, a through, and a separate right turn lane on the northbound approach along MD 223.
 - Create a left turn, a through, and a shared through-and-right lane on the southbound approach along MD 223.
 - Modify the traffic signal.
29. The applicant shall make a monetary contribution into a “park club.” The total value of the payment shall be \$3,500 per dwelling unit in 2006 dollars. The applicant may make a contribution to the park club or provide an equivalent amount of in-kind services for the construction of the recreational facilities in the central park. Monetary contributions may be used for construction, operation, and maintenance of the recreational facilities in the central park and/or other parks that will serve the Westphalia Study Area. The park club shall be established and administered by the Department of Parks and Recreation. The choice between a monetary contribution and the provision of in-kind services shall be at the sole discretion of the Department of Parks and Recreation. The value of in-kind services shall be reviewed and approved by DPR staff.
30. The applicant and the applicant’s heirs, successors, and/or assignees shall provide on-site private, recreational facilities in accordance with the standards outlined in the *Parks and Recreation Facilities Guidelines*.
31. The following phasing regulations will apply to this project. For the purposes of this condition, “constructed” shall be construed to mean that the buildings are built and ready for occupancy except for tenant-specific fit-out improvements.
- a. The minimum development amounts on the site shall be 150 single-family detached dwellings, 1,650 attached dwellings, 2,350 multifamily dwellings, 800,000 square feet of retail space, and 3,240,000 square feet of office space.
- b. As development proceeds, adequate traffic capacity shall be reserved to allow the development of the above minimum amounts of development. Development may proceed beyond these minimums provided adequate transportation capacity will exist for that development.

- c. Attached dwelling units shall be limited to 2,100 dwelling units or 50 percent of the total dwelling units on the site, whichever is greater. Regardless of the relative quantities of different unit types approved on detailed site plans, building permits shall not be issued which would result in attached units exceeding 50 percent of the total of all dwelling units for which permits have been issued by more than 20 percent at any time.
 - d. Prior to issuance of permits for the 1,400th dwelling unit, 200,000 square feet of retail space and 300,000 square feet of office space shall be constructed in the Core.
 - e. Prior to issuance of permits for the 2,800th dwelling unit, 400,000 square feet of retail space and 600,000 square feet of office space shall be constructed in the Core.
 - f. Prior to issuance of permits for the 4,200th dwelling unit, 600,000 square feet of retail space and 900,000 square feet of office space shall be constructed in the Core.
 - g. Prior to issuance of permits for the 500,000th-square-foot of retail development, 250,000 square feet of office space shall be constructed.
 - h. Prior to issuance of permits for the 750,000th-square-foot of retail development, 500,000 square feet of office space shall be constructed.
32. A phasing and tracking chart shall be prepared in accordance with the approved phasing plan prior to certification of the CSP. This chart shall be submitted with each detailed site plan and comprehensively updated to ensure conformance with the phasing plan. The chart shall also be submitted with every building permit. No building permit shall be issued which does not conform to the phasing schedule above.
33. The applicant shall submit a report to the Planning Board on progress in permitting, construction, and leasing of the Westphalia Town Center. The report shall be submitted to the Planning Department no less than two and no more than five years following the certificate approval of the CSP. At that time, the phasing schedule will be evaluated to determine if it is effectively governing the orderly development of the site and whether additional or modified phasing requirements are warranted. Modifications to the phasing plan may be requested by the applicant at that time, and shall require the approval of the Planning Board which will be formalized in an amended resolution of approval for the CSP.
34. In conformance with the adopted and approved Westphalia sector plan, the applicant and the applicant's heirs, successors, and/or assignees shall provide the following:
- a. Construct the master plan trail along the subject site's entire segment of Cabin Branch. The trail alignment, design, and timing shall be determined by the Department of Parks and Recreation. The DPR may determine that it is appropriate for all or a segment of this trail be on adjacent properties.
 - b. Construct the master plan trail along the subject site's entire segment of Back Branch. The trail alignment, design, and timing shall be determined by the Department of Parks and Recreation.
 - c. Construct the minimum eight-foot-wide master plan trail along the subject site's entire frontage of the north side of MC-634 and A-66. In the vicinity of the town center, this

trail may be replaced by a decorative wide sidewalk and streetscape. Treatment alternatives can be evaluated at the time of detailed site plan.

- d. The adopted and approved Westphalia sector plan recommends that Melwood Road be designated as a Class III bikeway with appropriate signage. Because Melwood Road is a County right-of-way, the applicant and the applicant's heirs, successors, and/or assignees shall provide a financial contribution of \$1,260 to the Department of Public Works and Transportation for the placement of this signage. A note shall be placed on the final record plat for payment to be received prior to the issuance of the first building permit. Any appropriate safety improvements necessary along this County OP minimal maintenance road will be determined by DPW&T and should accommodate bicycle movement.
 - e. Provide the master plan trail connection between the Back Branch stream valley trail and the Cabin Branch stream valley trail. The exact location and type of trail facility shall be determined at the time of preliminary plan.
 - f. The applicant and the applicant's heirs, successors, and/or assignees shall provide a financial contribution of \$840 to the Department of Public Works and Transportation for the placement of appropriate signage indicating that C-636 is designated as a Class III bikeway. A note shall be placed on the final record plat for payment to be received prior to the issuance of the first building permit. If road frontage improvements are required by DPW&T, wide asphalt shoulders are encouraged.
35. In areas of landscaping and street furniture, a clear horizontal sidewalk space of eight feet shall be maintained to accommodate the heavier pedestrian traffic anticipated in the town center Core.
36. Total development within the subject property shall be limited to uses which generate no more than 7,149 AM peak-hour trips, and 8,910 PM peak-hour trips, in consideration of the approved trip rates and methodologies for computing pass-by and internal trip capture rates. Any development generating an impact greater than that identified herein above shall require a revision to the conceptual site plan with a new determination of the adequacy of transportation facilities.